LIVE OAK CREEK PRESERVE DRAFT FIRE MANAGEMENT PLAN



Prepared for The Orange County Transportation Authority

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Acronym List

ASA – Archaeological Sensitivity Assessment

BTU/lb - British Thermal Unit per pound

CAL FIRE – California Department of Forestry and Fire Protection

CAL OSHA – Division of Occupational Safety and Health

CDFW – California Department of Fish and Wildlife

COAST – County of Orange Area Safety Taskforce

EMP – Environmental Mitigation Program

FHSZ – Fire Hazard Severity Zones

FRAP – Forest Resource Assessment Program

FTSP – Foothill/Trabuco Specific Plan

GPS – Global Positioning System

IAP - Incident Action Plans

IC – Incident Commander

ICP – Incident Command Post

ICS – Incident Command System

IRC – Irvine Ranch Conservancy

M2 – Renewed Measure M

NCCP/HCP – Natural Community Conservation Plan/Habitat Conservation Plan

OC Go – Rebranded Measure M2

OC Parks – Orange County Parks

OCFA – Orange County Fire Authority

OCTA – Orange County Transportation Authority

PCA – Priority Conservation Areas

PRC – Public Resources Code

RA – Resource Advisor

SCE – Southern California Edison

SEMS – State Emergency Management System

USACE – U.S. Army Corps of Engineers

USFS - U.S. Forest Service

USFWS – U.S. Fish and Wildlife Service

LIVE OAK CREEK PRESERVE DRAFT FIRE MANAGEMENT PLAN

EXECUTIVE SUMMARY

In 2006, Orange County voters approved the renewal of Measure M (M2), effectively extending the half-cent sales tax to provide funding for transportation projects and programs in the County. In 2017, Measure M2 was rebranded as OC Go. As part of M2 OC Go, a portion of the freeway program revenues was set aside for the Environmental Mitigation Program (EMP). The EMP allocates funds three ways: to purchase conservation properties, to restore habitat, and to manage those lands in exchange for streamlined project approvals for 13 freeway improvement projects included in the OC Go Measure.

The M2 OC Go freeway projects have the potential to impact protected habitats and biological resources including plants and wildlife. State and federal laws require that impacts to these resources be reduced (mitigated). To do this, the Orange County Transportation Authority (OCTA) coordinated with the California Department of Fish and Wildlife (CDFW) as well as the United States Fish and Wildlife Service (USFWS) (collectively referred to as Wildlife Agencies) and developed a Natural Community Conservation Plan/Habitat Conservation Plan (Conservation Plan). Conservation properties (Preserves) that possess habitat and important wildlife species that are similar to those affected by the construction of the M2 OC Go freeway projects have been purchased from willing sellers and are included in the Conservation Plan. These Preserves will remain in a natural state and will remain protected in perpetuity from development.

The purpose and scope of this fire management plan for the 83-acre OCTA Live Oak Creek Preserve (formerly known as Saddle Creek South Preserve) is to provide a blueprint for protecting the natural environment of the Preserve to the greatest extent possible against both wildfire damage and damage from suppression activities. Simultaneously, OCTA aims to provide safety to neighboring vulnerable assets. This Preserve was selected for purchase by OCTA in large part because it contains very high-quality natural resources. Consequently, preserving those resources is a responsibility and top priority. This Plan has been approved by both the Wildlife Agencies as well as the Orange County Fire Authority (OCFA).

Live Oak Creek Preserve (Preserve) was identified as a Priority Conservation Area (prior to the development of the Conservation Plan) because it supports identified species covered by the Conservation Plan and associated natural communities; and contains a diversity of high-quality habitat types, including California sagebrush scrub, chaparral, coast live oak woodland, riparian forest, and grassland. Its location supports local and regional biological connectivity between lands owned by Orange County Parks, Cleveland National Forest, and other conserved open space. Two structures are within 100 feet of the Preserve boundary resulting in the maintenance of fuel maintenance zones. One structure is located on the eastern side of the Preserve and the other is located on the northwestern boundary.

The Preserve is located on the southwestern flank of the Santa Ana Mountains and consists of predominantly rolling terrain. Two principal ephemeral drainages that flow in a westerly

of predominantly rolling terrain. Two principal ephemeral drainages that flow in a westerly direction occur on the property: one adjacent to Live Oak Canyon Road and the other in the center of the Preserve. Foot trails and dirt roads run along the main ridgelines throughout the Preserve. Temperatures in interior valleys of Southern California, such as in the Preserve, often exceed 40 degrees Celsius¹ (104 degrees Fahrenheit). Santa Ana winds are common in the fall. The vast majority of the Preserve has not burned in several decades, although several large fires have spread nearby, and the 2007 Santiago Fire burned a 0.3-mile swathe along the northern boundary of the Preserve (along Live Oak Canyon Road). Fuel types known as High Shrub, Moderate Hardwood, and Short Grass fuel types dominate the Preserve and surrounding wildlands.

In critical fire weather, fires burn with extreme behavior, high rates of spread and long-range spotting. This property is at the end of an historical fire corridor, but most fires have been held just short of the area. Fire behavior modeling predicts that once a fire is ignited, fires will generally spread quite fast in the eastern half of the Preserve. The eastern half of the Preserve is predicted to burn with flame lengths longer than 20 feet, which is likely to confound the best fire suppression efforts. The vegetation on the western half of the Preserve is expected to produce surface fires during a wildfire, with some torching predicted in the scrub oak chaparral-dominated eastern half of the Preserve which would produce and distribute embers ahead of the wildfire. There is little difference in burning characteristics between a fire of the same windspeed that burns with a northeast wind or an uphill wind (regardless of cardinal direction), except there is a significantly greater risk of extreme rates of spread in uphill wind conditions. However, these strong northeasterly winds, commonly called 'Santa Ana winds,' often blow faster than winds that come from the west.

Recommended pre-fire vegetation treatments are limited to "conducting regular maintenance of weeds along existing fire roads and maintaining safe access for firefighters on existing fire roads."² Discussions with OCFA Wildland Resource Planners resulted in agreement that no vegetation management will be required on the trails as the benefit of doing such is insignificant.

Responsibilities of both OCTA and OCFA during a wildfire are detailed in this plan. The draft FMP recommended that a Resource Advisor (RA) position be established to communicate the location of sensitive resources that, if possible, should be avoided to the Wildland Resource Planner (WRP) during and following fire agency response to an active fire incident. The OCTA staff has already completed the required training (National Park Service Wildland Fire Resource Advisor training) to be certified as an RA and is ready to provide this service during an incident. Post-fire actions will be guided by a CAL FIRE Fire Suppression Repair Plan (see Section V-C and Appendix A) to ensure suppression repair actions are effective. Fire prevention is supported by OCFA patrols, camera placement as part of the ALERTCalifornia Consortium, and monitoring by the OCTA.

¹ Fire in California Bioregions, In: Fire in California's Ecosystems, Sugihara et al. 2006.

² Saddle Creek South Preserve Resource Management Plan (September 2017) Executive Summary, page 2.

specifications on vegetation management standards and post-wildfire suppression repair standards.

I. PURPOSE AND SCOPE OF PLAN

The M2 Conservation Plan requires a fire management plan be created for each Preserve in consultation with the local fire department and/or OCFA. In addition, the development of a fire management plan is specified as an Adaptive Management Objective with a Strategy/Management Action in the Conservation Plan and must also be approved by the Wildlife Agencies.

The purpose and scope of this fire management plan is to provide a blueprint for protecting the natural environment of the Preserve to the greatest extent possible against both wildfire and damage from suppression activities, while at the same time providing safety to neighboring vulnerable assets at risk. This Preserve was selected for purchase by the OCTA in large part because it contains very high-quality natural resources. Consequently, preserving those resources is a top priority for OCTA. The aim of this plan is that it be easy to implement, be followed by county and state officials, reinforce funding requests, and cultivate strong partnerships.

II. REGULATIONS, POLICIES AND GUIDELINES

A. Purchase History

OCTA purchased the Live Oak Creek Preserve in 2011, subsequent to the 2006 passage of Measure M2, which provided revenue for the Environmental Mitigation Program (EMP) intended in part to offset the impacts from the freeway projects that were also funded by the measure. This Preserve is one of seven Preserves that were identified as Priority Conservation Areas and selected for purchase because of their high environmental value.

This Preserve contains a diversity of high-quality habitat types, including chaparral, grassland, California sagebrush scrub, coast live oak woodland, and riparian forest and the species within them. It is bounded on the north by the Saddle Creek North Preserve, and on the west by the Live Oak Plaza Conservation Area. Further, the Preserve lies between the southern edge of the Cleveland National Forest³ and conservation areas protected by the Orange County Southern Subregion Habitat Conservation Plan (HCP), and its preservation protects wildlife movement between these areas. The Preserve is also near Trabuco Canyon, lands owned by the California Department of Fish and Wildlife (CDFW), and other conserved open space lands that are part of the Central and Coastal Natural Community Conservation Plan/Habitat Conservation Plan (NCCP/HCP) Reserve in all directions.

B. Land Management Objectives Related to Wildland Fire

The county-wide OCTA Conservation Plan, finalized in 2016, encompasses all seven Preserves purchased subsequent to the 2006 passage of Measure M2. An individual Resource Management Plan (RMP) was prepared for each Preserve. This Preserve fire management plan aligns with the existing framework of policies and guidelines directing management and protection of the Preserve that has already been established in the RMP for Live Oak Creek.

This plan addresses all stages of the fire cycle: ignition prevention, pre-fire vegetation management, suppression, and post-fire responses. Because of the high values at risk and their vulnerability to fire, it is important for the FMP to be supported by evidence-based data and to promote best management practices regarding ecosystem resiliency, ignition prevention, and urban interface protection. Any management actions recommended and accepted by OCTA should be reflected in RMP updates. This fire management plan will be incorporated into the RMP and is to be re-evaluated every five years and updated as conditions change.

C. Regulatory Context

The agency responsible for fire response and control within this Preserve is the OCFA. Because of its inclusion in the Conservation Plan and existing natural resources, regulatory

³ US Forest Services. 2018. The Cleveland National Forest is created! <u>https://www.fs.usda.gov/detail/cleveland/learning/history-culture/?cid</u> Accessed April 3, 2018

agencies that have jurisdiction over portions of the Preserve include the CDFW and USFWS.⁴ The Live Oak Creek Preserve also falls within the jurisdictional boundaries of the Foothill/Trabuco Specific Plan (FTSP) (County of Orange 1991) and is additionally within a State Responsibility Area⁵.

Documents that have been considered as complementing the fire management plan for the Preserve include: the OCTA Live Oak Creek RMP (titled Saddle Creek South Preserve RMP when written), the fire management plan for the Nature Reserve of Orange County and its Strategic Implementation Guide, OCFA Strategic Unit Fire Plan for Orange County, Orange County Ignition Reduction Strategy, and the Community Wildfire Protection Plan for Orange County. The Orange County CWPP describes possible activities and programs that can bolster wildland fire safety for communities and natural resources throughout the portions of the County where there is a risk of wildfire; new activities and programs that affect the OCTA Preserves should be referenced in the CWPP as it is updated so that funding and implementation can be facilitated. This may be particularly useful when unforeseen circumstances occur, and funding should be expedited.

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⁴ Saddle Creek South Preserve Resource Management Plan (September 2017), Executive Summary.

⁵ State Responsibility Areas (SRA) are areas of the state where the State of California is financially responsible for the prevention and suppression of wildfires. The Orange County Fire Authority provides these services under contract by CAL FIRE. https://bof.fire.ca.gov/projects-and-programs/state-responsibility-area-viewer/

III. EXISTING CONDITIONS

A. Land Ownership

The 83-acre⁶ Live Oak Creek Preserve is located in a patchwork of largely publicly owned lands in eastern Orange County, in the cismontane foothills of the Santa Ana mountains, southeast of Irvine Lake. Specifically, the property is located northwest of the City of Rancho Santa Margarita in Trabuco Canyon, immediately adjacent to the south side of Live Oak Canyon Road and is accessed from Live Oak Canyon Road approximately 0.3 mile to the east of its intersection with El Toro Road/Santiago Canyon Road. Surrounding and nearby land uses include the Saddle Creek North Preserve, Cleveland National Forest, Live Oak Plaza Conservation Area, miscellaneous agricultural and commercial properties, St. Michael's Preparatory School, and areas of low density, rural residential development. Low density, single family residential developments abut and are present within 0.5 to 1 mile west and east of the Preserve. Undeveloped private property also occurs directly south of the Preserve. A few unnamed dirt roads occur within the Preserve.

While not currently used for cattle grazing at this time, the southern portion of the Preserve was grazed for many years, and evidence of cattle was observed during the 2012 baseline biological surveys that indicated little to no native shrub habitat. Remnants of old ranch buildings and wooden utility poles are present on the property.

⁶ While the Saddle Creek South RMP notes the acreage separately as 83 or 84, multiple tables contained within the RMP, based on GIS analysis, indicate the acreage as 82.14, while other topographic tables on aspect and slope identify an acreage of 81.32. See 2017 Saddle Creek South RMP, Chapters 1 and 2.

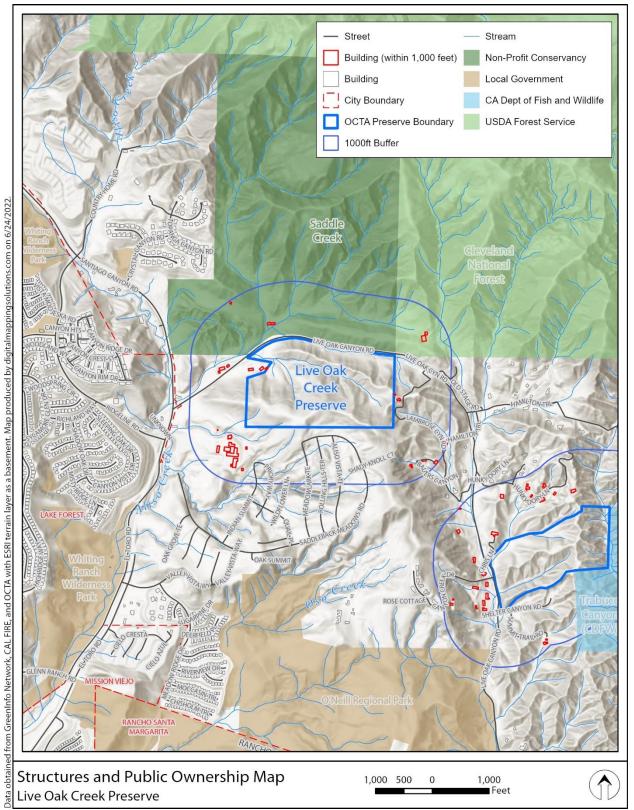


Figure 1. Structures within 1000 feet, land ownership, and streets near Live Oak Creek Preserve.

i. Topography and Elevation: The Preserve is located on the southwestern flank of the Santa Ana Mountains and consists of predominantly rolling terrain. Biological surveys were conducted on the Preserve in spring/summer 2012 to establish baseline biological conditions and assess special-status species, including Covered Species, and their associated natural communities (BonTerra Consulting 2013). The majority of the information below was obtained from that report. Additional bird surveys were conducted in 2020; the results of these surveys are reflected in Appendix C, Environmentally Sensitive Lands.

The overall landscape is arid and sloping, vegetated with wide swathes of scrubland, chaparral, oak woodlands, and grassland (see Figure 4). According to surveys conducted in 2012 and described in the RMP, Scrub Oak Chaparral represents the main habitat type (~31 acres). Coast Live Oak Woodland (~19 acres) and semi-natural herbaceous stands (~14 acres) are the next most dominant types; California Sagebrush Scrub, Laurel Sumac Scrub – Toyon Chaparral association, California Sagebrush – White Sage Scrub association, Needle Grass grassland, California Sycamore Woodland, and California Sycamore Woodland – Olive riparian areas are also found on the Preserve (see Table 3). Disturbed areas of the Preserve consist of bare-ground, trails, and dirt roads.

The Live Oak Creek Preserve is an important component in managing the larger ecological functions of the area and provides habitat connectivity to other key protected wildlands. Habitat is discussed further, in the context of special status species, under subsection v and vi, below.

Live Oak Creek Preserve	Acres	Percent
East	0.34	0.4%
North	29.50	36%
Northeast	7.98	10%
Northwest	16.76	21%
South	4.88	6%
Southeast	0.80	1%
Southwest	12.80	16%
West	8.26	10%
Total Acres	81.32	

Table 1. Summary of aspect of Live Oak Creek Preserve.

Two ephemeral drainages that flow in a westerly direction are located on the property: one adjacent to Live Oak Canyon Road, and the other in the center of the Preserve. Elevations range from 1,160 to 1,600 feet above mean sea level (msl). Slope steepness ranges from 0-70 percent, although the vast majority of the landscape ranges from strong-to-extreme slope (15-70%).

Live Oak Creek Preserve	Acres	Percent
Level (0 - 0.5)	none	none
Nearly level (0.5 – 2)	0.11	0.1%
Very gentle slope (2 – 5)	0.34	0.4%
Gentle slope (5 – 9)	1.89	2%
Moderate slope (9 - 15)	5.68	7%
Strong slope (15 - 30)	19.17	24%
Very strong slope (30 - 45)	39.49	49%
Extreme slope (45 – 70)	14.63	18%
Steep slope (70 – 100)	none	none
Very steep slope (> 100)	none	none
Total Acres	81.32	

Table 2. Summary of slope steepness of Live Oak Creek Preserve.

ii. Climate and Weather: Weather conditions significantly impact both the potential for ignition, the fire's rate of spread, intensity, and direction of fire growth. The most important weather variables used to predict fire behavior are wind, temperature, and humidity.

Wind direction and velocity profoundly affect fire behavior, but wind is considered the most variable and unpredictable weather element. Wind increases the flammability of fuels both by removing moisture through evaporation and by angling the flames so that they heat the fuels in the fire's path. The direction and velocity of surface winds can also control the direction and rate of the fire's spread. Aloft winds, defined as those that blow at least 20 ft above the ground, carry embers and firebrands downwind. Embers and firebrands carried downwind can ignite spot fires that precede the primary fire front. Gusty winds cause a fire to burn erratically and make it more difficult to contain.

Santa Ana winds create the most severe fire danger and typically blow from the northeast to the southwest. Northeasterly winds are especially conducive for the spread of embers because these winds are often particularly strong and often coincide with times of low humidity.

However, winds from the west are also likely to cause a significant risk of wildfire, especially if followed by a Santa Ana wind event. Another scenario is a fire driven by a westerly wind that follows a Santa Ana event or episode. Because the northeast wind is normally associated with low humidity and high temperatures, it dries the fuels. At the end of this Santa Ana wind condition, fog can move quickly shoreward, pushed by a brisk, high-speed westerly wind.

Under these conditions, the fuels would still be dry from the previous weather conditions and burn at a high rate.

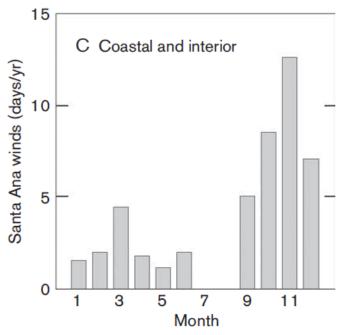


Figure 2. Average number days per month in which Santa Ana winds occur.⁷

The Preserve's location in proximity to the coast influences its weather conditions. It has the warm, dry summers and cool, moist winters characteristic of the coastal area. There are 37 days annually when the high temperature is over 90 degrees F; August is the hottest month, with 22 days per month exceeding 90 degrees F. The area averages about 12 inches of precipitation a year, primarily in the fall and winter. Most of the measurable rainfall generally occurs during the winter months (mid-October to mid-April). According to the Resource Management Plan for the Preserve, "Rainfall patterns are subject to extreme variations from year to year and longer-term wet and dry cycles." Moreover, "[i]n Southern California, precipitation is characterized by brief, intense storms generally between November and March. It is not unusual for a majority of the annual precipitation to fall during a few storms over a close span of time."⁸ Santa Ana winds are more frequent in the late fall, after months of high temperatures and lack of rain. Thus, while fires can occur year-round, the time of highest fire danger comprises the dry months from May to October.

⁷ From *Fire in California's Ecosystems*, 2006, Sughiara, Van Wagtendonk, Shaffer Kaufman and Thode.

⁸ Bonterra Consulting. Baseline Biological Surveys Technical Report for the South County Properties. Appendix B pg. 6, Saddle Creek South Preserve Resource Management Plan. 2017. OCTA, with support from ICF.

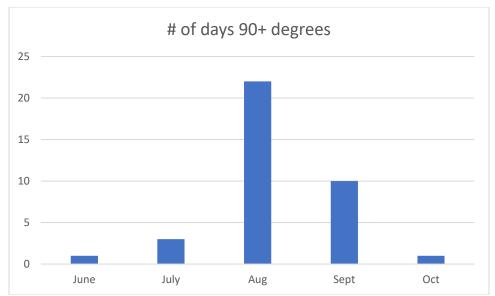


Figure 3. Number days per month in which the maximum temperature exceeds 90 degrees F.⁹

Weather following a wildfire also affects recovery of the site's vegetation and habitat. Drought conditions hamper native plant re-establishment, while abundant rain promotes surface soil erosion. Both the timing and amount of rain and heat are important factors in recovery; while temperatures are more constant year to year, rainfall varies widely from year to year.

iii. Hydrology: The Preserve is located on the southwestern flank of the Santa Ana Mountains, within the San Juan Creek Watershed, within the Aliso Creek Watershed. The site generally drains from higher elevations in the north to lower elevations in the south. Two ephemeral drainages that flow in a westerly direction occur on the Preserve: one adjacent to Live Oak Canyon Road and the other in the center of the Preserve. All onsite drainages flow into Aliso Creek.

iv. Soils: Soil types mapped on the Live Oak Creek Preserve consist of Alo clay (15 to 30 percent slopes; 30 to 50 percent slopes), Balcom clay loam (15 to 30 percent slopes; 30 to 50 percent slopes), Calleguas clay loam (50 to 75 percent slopes, eroded), Cieneba sandy loam (30 to 75 percent slopes, eroded), and Sorrento loam (2 to 9 percent slopes).

v. Vegetation Types, Protected Species: Nine vegetation types and other habitat types occur on the Preserve, including scrub, riparian, chaparral, woodland, grassland, and disturbed areas (the latter consisting entirely of the bare ground, trails and dirt roads that traverse the Preserve). Scrub Oak Chaparral covers over a third of the Preserve; along with other chaparral types, this vegetation type dominates the eastern half of the Preserve. However, a swathe of California Sagebrush Scrub – Coast Prickly Pear Scrub vegetation passes through the center of the Preserve, from west to east and runs north to south on the northern half of the Preserve. A small patch of riparian vegetation is located on the

⁹ https://www.accuweather.com/en/us/trabuco-canyon/92679/november-weather/2178646?year=2021

northwestern border, and Coast Live Oak Woodland forms the northern boundary and much of the western third of the property. In addition, the OCTA conducted surveys of cactus in the Preserve and the locations and boundaries of the cactus patches are shown in Figure 6.

One special-status plant species, intermediate mariposa lily (Calochortus weedii var. *intermedius*), was documented at the Preserve in 2012.

Vegetation Types and Other Areas	Acreage
Scrub Oak Chaparral	31.41
Laurel Sumac Scrub – Toyon Chaparral	4.82
Association	
California Sagebrush Scrub	6.04
California Sagebrush – White Sage Scrub	2.53
Association	
Needle Grass Grassland	1.06
Semi-Natural Herbaceous Stands	14.26
California Sycamore Woodland	0.25
Coast Live Oak Woodland	19.09
Disturbed	2.68

tion Types and Other Areas **T T**

Table 3. Summary of Vegetation Types and other Areas from 2012 Surveys (from 2017 Saddle Creek South Preserve Resource Management Plan).

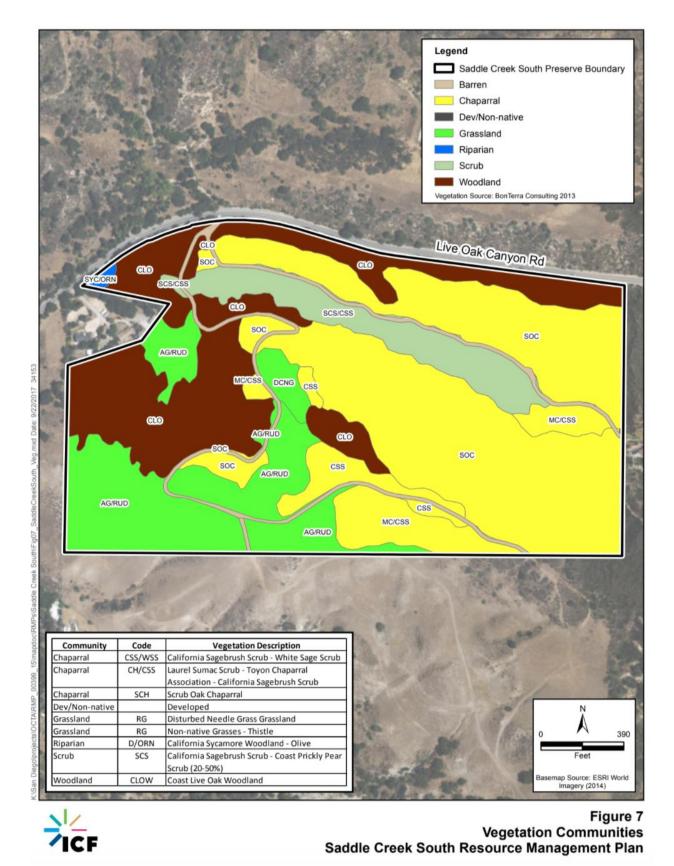


Figure 4. Vegetation Communities (from the Saddle Creek South Resource Management Plan).

vi. Wildlife Types, Protected Species: The Preserve provides habitat for a wide variety of wildlife species that are characteristic of scrub habitats, riparian, chaparral, woodland, and grassland. The entire Preserve has been designated by the USFWS as Critical Habitat for the coastal California gnatcatcher (*Polioptila californica californica*). In addition, part of the southern portion of the Preserve has been designated by the USFWS as Critical Habitat for the Riverside fairy shrimp (*Streptocephalus woottoni*).

The Preserve contributes to regional biological connectivity and wildlife movement due to its continuity with surrounding open space and park areas such as the adjacent and nearby Saddle Creek North Preserve, the Watson property, Live Oak Plaza Conservation Area, Cleveland National Forest, Bobcat Ridge Preserve, O'Neill Regional Park, the Trabuco Creek corridor, and Central-Coastal NCCP reserve areas, as well as other, nearby open space parcels acquired by OCTA as part of the NCCP/HCP Preserve design. The Preserve serves as an important piece of the regional link among open space areas in southern and central Orange County, and Trabuco Creek open space areas.

The Preserve contains several ridgelines and canyons that provide a variety of travel routes for local wildlife movement. Trails and access roads on site may also be used by wildlife for travel. Movement on site is expected to occur via these features, as well as between the Preserve and contiguous offsite habitat. Baseline studies and ongoing Preserve management have documented mule deer, mountain lion, bobcats, and coyote moving across the Preserve.

BonTerra Consulting performed focused surveys for OCTA NCCP/HCP covered species, including coastal California gnatcatcher and bats, in 2012. Special-status wildlife species documented at the Preserve include Cooper's hawk (*Accipiter cooperii*) and coastal cactus wren (*Campylorhynchus brunneicapillus*). Focused surveys for the NCCP/HCP Covered Species will continue to occur approximately every four years. The results of the most recent surveys completed in 2020 are reflected in Appendix C, Environmentally Sensitive Lands Maps.

vii. Historical Influences: According to the U.S. Forest Service (USFS), this area was formerly inhabited by the Kumeyaay, Luiseño, Cahuilla, and Cupeño Native Americans, who would burn the brushlands along the coast and in the mountains (USFS 2018). Juan Rodriguez Cabrillo arrived in 1542, but the land did not undergo significant change until the late 18th century and the advent of a ranching culture coincided with the establishment of the California missions by Junipero Serra. Trabuco Canyon was named in 1769 during a Spanish expedition led by Gaspar de Portolá. In 1846, the area became "Rancho Trabuco" under a Mexican land grant. In the early 1900s, Trabuco Canyon was the site of a failed tin mine. Over this time, the landscape was altered by overgrazing, the invasion of exotic plant species, vegetation clearing, and widespread fire (USFS 2013).

A review of historic aerial photographs of the property shows that, in general, vegetation communities have not been significantly altered since 1946. Buildings or other significant structures are not observable in historic aerials. Residential development in the surrounding area (e.g., Portola Hills) was absent until the late 1980s and early 1990s.

While currently not used for cattle grazing, the property was previously grazed, and evidence of cattle was observed during the 2012 biological surveys. Remnants of old ranch buildings and wooden utility poles are present on the property.

viii. Cultural Resources: An Archaeological Sensitivity Assessment (ASA) was conducted by LSA Associates, Inc. on the Preserve in 2014. The assessment included a records search, Native American coordination, field survey, and report. This information will be kept confidential and was not included in the RMP for this Preserve. The ASA will be utilized to help ensure that activities on the Preserve do not impact any cultural resources.

ix. Fire History: The lack of fire is a contributing factor to the high-quality habitat that exists on the site today. The oldest recorded fire in the vicinity was an unnamed fire of 2,225 acres that burned almost the entirety of Live Oak Creek Preserve in 1919. The most recent fire that burned a portion of the Preserve was the 2007 Santiago Fire, which burned 0.3 acres along the northern edge of the Preserve as part of a 28,430-acre fire.

While not large, at less than 2 acres, the 2018 Live Oak fire shows the potential for roadside ignitions in the Preserve vicinity, as it was located just east of Live Oak Canyon Road. The larger 1997 Santiago Fire (338.1 acres) was also caused by a vehicle; the very small 2017 Rose Fire (0.2 acres) was also a roadside ignition. These fires, though small, are reflective of a wider trend, as a large preponderance of all wildfires begin with roadside ignitions (Syphard and Keeley, 2015 and Sturtevant and Cleland 2007). The report, Fire Regimes in the Santa Ana Mountains and Laguna Coast (1914-2019) (Schlotterbeck 2020), indicates that between 1914 – 2019, 35 fires (fifty percent of known ignitions or sixteen percent of all fires in that geography) were caused by roadside-types of ignitions in the Santa Ana Mountains.¹⁰ This report found nearly all areas with the highest wildfire frequency were along freeway and roadway corridors.

While the cause of all but one of the major recorded fires is "Unknown/Unidentified" or "Miscellaneous" (Table 4), general patterns of ignition in the region reveal several areas of concern. Potential sources of future ignition include unauthorized use of the site, which can lead to ignition sources such as engine activity from vehicles, smoking, and arson. Accidental ignitions occurring at nearby residences and commercial/agricultural facilities are also of concern.

¹⁰ These figures were arrived by combining automobile and road flares causes.

FIRE NAME	YEAR	ACRES	CAUSE
(no name)	1919	2,225.0	Unknown/Unidentified
(no name)	1926	9,934.8	Unknown/Unidentified
NELSON	1970	3,586.2	Miscellaneous
INDIAN	1980	28,940.2	Miscellaneous
MODJESKA	1984	1,017.6	Unknown/Unidentified
LIVE OAK	1994	160.1	Miscellaneous
SANTIAGO	1997	338.1	Vehicle
SANTIAGO	2007	28,430.0	Miscellaneous
(no name)	2017	0.003	Unknown/Unidentified
LIVE OAK	2018	1.7	Unknown/Unidentified

Table 4. List of nearby significant wildfires since 1914; from CAL FIRE Forest Resource Assessment Program (FRAP).

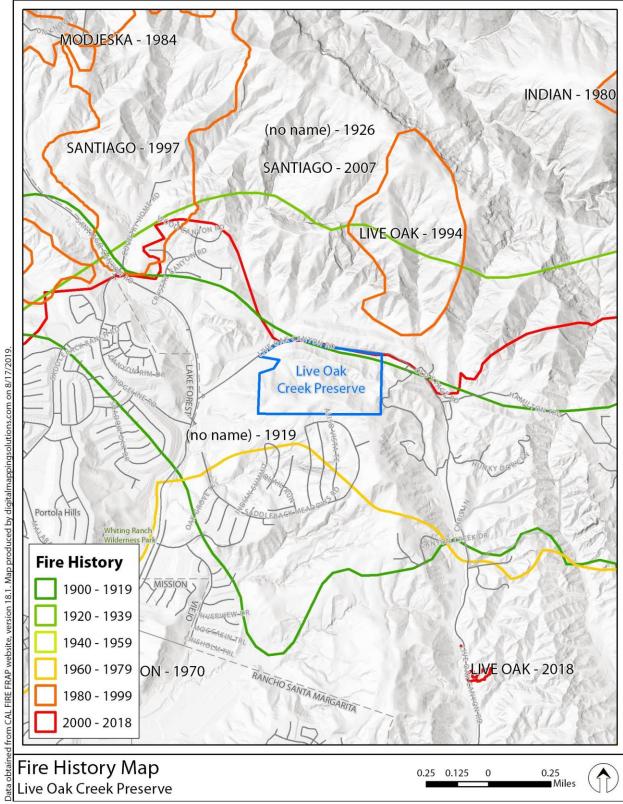


Figure 5. Fire history in the Live Oak Creek Preserve region.

x. Recreational Resources: Based on an evaluation of biological resources, safety concerns, and local land use/parking constraints, it was determined that public access cannot be accommodated on site (Saddle Creek South RMP, 2017). The current configuration of trails does not connect to other regional trails due to safety concerns, constraints from surrounding land ownership, and limits to staging and parking areas. OCTA recognizes that opportunities to connect to regional trails and planning for regional trail networks will evolve and change over time. Therefore, OCTA and the Preserve Manager will participate in regional trails planning efforts to evaluate possible trail connections and anticipate how (and if) future trail connections can be made.

xi. Structures and Built Values at Risk: No currently occupied structures are present on the property. However, some of the surrounding area is an intermix of low-density, rural residential development and open space at the foot of a historical fire corridor that is the result of a combination of topography aligned with wind direction, poor emergency vehicle access, and abundant flammable vegetation. Further, there are developed areas within a 1000-foot buffer zone surrounding the Preserve to the west and east: Saint Michael's Abbey and school sit near the southwest corner of the Preserve, while developed areas immediately abut the Preserve's northwestern and eastern borders. The area has a history of structural loss in past fires, and as discussed in the fire behavior analysis sections below, there is significant interface fire hazard from nearby developments due to the adjacent fuel types and insufficient defensible space surrounding those developments. Figure 1 indicates the structures within a 1000-foot buffer surrounding the Preserve. Two structures are near enough (within 100 feet) to the Preserve boundary to require vegetation management within the OCTA Preserve.

xii. Access: Main access to the Preserve runs through Live Oak Canyon Road east from Santiago Canyon Road (Cook's Corner), approximately 0.3 mile from its intersection with El Toro Road/Santiago Canyon Road. Live Oak Canyon Road forms the northern boundary of the Preserve.

Beyond Live Oak Canyon Road on the Preserve boundary, unnamed dirt roads occur within the Preserve. Public trails are located opposite the Preserve, north of Live Oak Canyon Road.

IV. ANALYSIS OF HAZARDS, RISK

This section identifies the primary risks for fire on the Preserve and the existing patterns or trends for fire in the vicinity. There is a low likelihood of ignition on the Preserve itself because of a lack of an ignition source. There is a greater risk of an ignition outside the Preserve. In addition, fires nearby are likely to burn in the same pattern and could easily travel to and within the Preserve because of continuous wildland vegetation, in part due to the lack of recent fire on the Preserve. These considerations combine to result in a moderate to high risk of a fire ignited outside the Preserve traveling onto and burning resources within the Preserve.

Some of the fuel types are not easily ignitable – specifically vegetation in woodlands, riparian vegetation, and even California sagebrush scrub and cactus – compared to annual grass or pine or eucalyptus litter. However, non-native grasslands and scrub with grass intermixed are prone to ignitions, especially when they are near roads or human activity. Additionally, the scrub oak chapparal that dominates the eastern half of the Preserve is predicted to burn with extreme fire behavior. The lack of public access limits unsafe human behaviors (i.e., illegal campfires, fireworks, etc.) which would be the likely primary source of fire ignition within the Preserve. Based on fire history, fuel types, road characteristics, and access or human activities on the site, the anticipated probability of wildfire ignition is low. The limited access and site use minimize the risk of human-caused wildfires.

Adjacent risk of ignition comes from activities associated with residential land use including the use of vehicles, construction, use of mechanical mowers, barbecues, and generators. The use of a generator was the source of the 2020 Silverado Fire that burned 13,390 acres and destroyed 14 homes/structures. Because Southern California Edison (SCE) is increasingly shutting off power during high fire hazard conditions for public safety, the risk of wildfire ignition from generator use may become more common in the future.

A developed area off Live Oak Canyon Road that immediately abuts the northwestern quadrant of the Preserve could start a fire that would burn into the Preserve with a westerly or northerly wind. Cook's Corner, located northwest of the Preserve, could also be a potential ignition risk due to the high amount of human activity.

Unauthorized human activity associated with St. Michael's Abbey and Preparatory School complex (currently closed) near the southern boundary of the Preserve's southwest quadrant could similarly cause fires. Fortunately, conditions most likely to cause large fires would be with Santa Ana wind conditions, from the north or northeast; this wind direction would push the fire away from the Preserve if it was ignited at the Abbey.

There are three developed areas to the east and southeast of the Preserve within 1000-foot distance of the Preserve boundary in the High Shrub (Fuel Model 145): a home on Lambrose Canyon Road, two homes on Bauers Canyon, and a structure right on the eastern border of the Preserve that may be a maintenance building. As previously mentioned, two homes also occur on the northwestern edge of the Preserve. These developments are all surrounded by

areas predicted to burn with extreme fire behavior: torching fire, flame lengths greater than 20 feet, and very high rates of spread (either from 40-80 feet/minute or greater than 80 feet/minute). Especially under northeasterly wind conditions, these developments increase the chance of ignition around the Preserve most likely to burn with extreme fire behavior.

The risk of a fire affecting the Live Oak Creek Preserve is influenced not only by the fuels it supports, but also by the fuels present within the surrounding landscape. Adjacent fuel types are a factor in determining the potential for spread to the Preserve, especially because the Preserve is 83 acres within a larger matrix of wildland fuels. The fuel types on adjacent properties vary between low-fuel volumes and discontinuous fuels to the west of the Preserve (which would limit spread to the Preserve), to highly flammable fuel conditions east of the Preserve, and undisturbed vegetation on privately protected and public lands to the north and northeast, which would either propel or allow continuous spread of fire to the Preserve. Figure 6 portrays the fuels within 1000 feet outside the Preserve boundary. Wildland fuels are generally comprised of a grass-shrub mix to the north, and high shrub to the east. Grass generally covers the area south and west of the Preserve. The level of hazard will vary due to season or climate. While there is risk of fire year-round, this risk is lowest in the spring when foliar moisture is higher.

A. Description of Fuel Types Present on the Preserve

The spatial distribution of each fuel type is shown in Figure 6, which identifies unique fuel types. Fire predictions on this Preserve indicate that most of the eastern half of the Preserve as well as adjoining areas to the east of the Preserve would burn with extreme fire behavior (greater than 20-feet flame lengths). This is primarily due to the dominance of the High Shrub fuel type on the eastern half of the Preserve, which is predicted to exhibit extreme fire behavior, except where cactus is present in significant quantities. Cactus moderates fire behavior because of its high moisture content. Scrub Oak Chaparral is the main fuel type in the eastern half of the Preserve, with a significant swathe of California Sagebrush Scrub – Coast Prickly Pear Scrub running through the center of the Preserve. As discussed below, while flame lengths are predicted to be shorter than 4 feet for this latter vegetation type in northeasterly and uphill wind scenarios, it would be prudent to expect both vegetation types to exhibit more serious fire behavior in uphill wind scenarios, with rapid rates of spread throughout the Preserve. See Figures 7a and 7b for a map of predicted flame lengths on the Preserve based on FlamMap fire behavior modeling software.

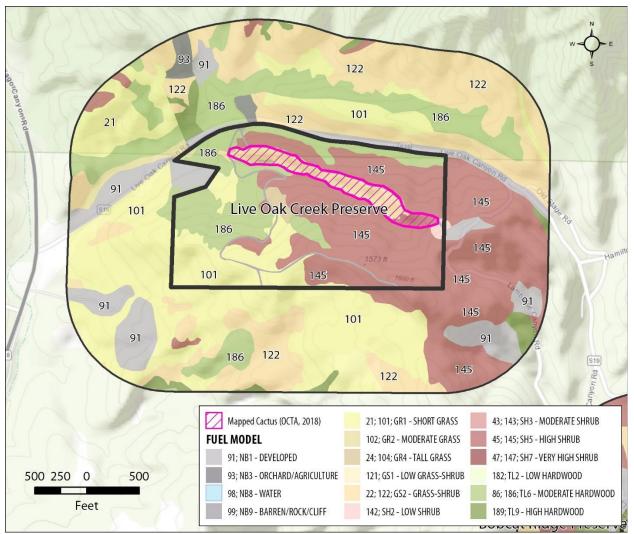


Figure 6. Live Oak Creek Preserve map showing fuel model classification based on vegetation.

Fuel Model Name and Code	Fuel Model Description	Vegetation Map Code	Acres	Percent
NB99 – Rock/ Cliff	Barren	DIST/RUD/ RK/BARREN	2.681016	3%
GR101 – Short Grass	Short, sparse dry climate grass is short, naturally or heavy grazing, predicted rate of fire spread and flame length low	INV	14.26077	17%
GR102 – Moderate Grass	Low load, dry climate grass primarily grass with some small amounts of fine, dead fuel, any shrubs do not affect fire behavior	CSW	0.247935	0.3%
GR104 – Tall Gras	Moderate load, dry climate grass, continuous, dry climate grass, fuelbed depth about 2 feet	PG	1.057335	1%
GS122 – Grass- Shrub with Cactus	Low load, dry climate grass-shrub shrub about 1 foot high, grass load low, spread rate moderate and flame length low; Also assigned a higher fuel moisture	CSS/SCS with Cactus	6.035099	7%
SH142 – Low Shrub	Low load dry climate shrub, woody shrubs and shrub litter, fuelbed depth about 1 foot, may be some grass, spread rate and flame low	SC/T, SOC	0.399414	0.5%
SH145 – High Shrub	Low load, humid climate timber shrub, woody shrubs and shrub litter, low to moderate load, possible pine overstory, fuelbed depth about 3 feet, spread rate high and flame moderate	CSS/W, SC/T, SOC	37.79864	46%
SH145 – High Shrub with Cactus	Same as above, but assigned higher fuel moistures	<i>SC/T, SOC</i> with Cactus	0.96554	1%
TL182 – Low Hardwood	Low load broadleaf litter, broadleaf, hardwood litter, spread rate and flame low	CLO	0.049497	0.1%
TL186 – Moderate Hardwood	Moderate load broadleaf litter, spread rate and flame moderate	CLO, CLO/W	18.79188	23%
TL186 – Moderate Hardwood with Cactus	Same as above, but assigned higher fuel moistures	CLO	0.252383	0.3%
TL189 – High Hardwood	Very high load broadleaf litter, may be heavy needle drape, spread rate and flame moderate	ORIP	0.000177	0.0002%
Total Acres			82.14027	

Table 5. Live Oak Creek Preserve acres by fuel model and vegetation type.

In general, the fuel model assignments were based on the mapped vegetation types and associated expected surface vegetation that would carry a fire. All shrub vegetation types were assigned a shrub fuel model, tree vegetation types were assigned a tree fuel model, and grass vegetation types were assigned a grass fuel model.

Areas with cactus are assigned a distinct fuel model descriptor. In those areas, the fuel volume, size class distribution and other fuel characteristics are the same as the original fuel model, but the foliar moisture is elevated. This reflects the succulent nature of cactus as it is intermingled with grass and shrub. This was an important consideration during development of the fire management plan, as cactus acts as a localized natural fire deterrent. In other words, the heat of a fire will be absorbed by the cactus and not propel it.

B. Predicted Fire Behavior on the Preserve

Regionally, fire behavior is expected to be extreme. In critical weather, fires are expected to burn with extreme behavior, high rates of spread, and long-range spotting. The Preserve vicinity is at the end of a historical fire corridor, but most fires have been held just short of the area. In the Live Oak Creek area, Santa Ana wind-driven fires have moved westward from Interstate 15 up and over the Main Divide and to this area in 4-6 hours. Fires coming from Holy Jim Canyon to the east may travel to this area in 2-4 hours but are often wind sheltered deep in the Trabuco drainage. The Santiago fire was held north of Harris Grade on Live Oak Canyon Road/Hamilton Trail by aggressive backfiring. A dozer line held the Indian Fire near Joplin Youth Center. Typical onshore wind-driven fires that spread from the east are expected to be held at the ridgeline separating the Trabuco/Modjeska drainages (Rhode, 2015).

A fine-scale analysis of potential fire behavior across the Preserve is useful to determine the possible effects of wildfire, and potential for spread and containment of a wildland fire. For this purpose, a worst-case scenario was used to reflect conditions during an event of high impact.

For this analysis, FlamMap was used to predict fire behavior. FlamMap assumes the entire area is on fire under the same weather and fuel moisture conditions. Because environmental conditions remain constant in the modeling environment in FlamMap, the software will not simulate temporal variations in fire behavior caused by weather and diurnal fluctuations as another popular fire behavior prediction software (i.e., FARSITE). Nor will FlamMap display spatial variations caused by backing or flanking fire behavior. These limitations need to be considered when viewing FlamMap output in an absolute rather than relative sense. Nevertheless, outputs from FlamMap are well-suited for landscape level comparisons of fuel treatment effectiveness because fuel is the only variable that changes. Outputs and comparisons can be used to identify combinations of hazardous fuel and topography, aiding in prioritizing fuel treatments (USFS, 2018).

To provide a worst-case scenario, two weather conditions or scenarios were used to predict fire behavior on the Preserves. Both scenarios use the same wind speed and fuel moisture settings; only the direction of the wind is different. The first scenario is meant to emulate a Santa Ana wind event and used winds blowing from the northeast at 20 miles per hour (mph). The second scenario aligns the wind with the slope so the wind is blowing uphill in every location. This wind direction represents a 'worst-case' scenario because fuels are preheated as the fire travels upslope with the wind. Foliar moisture and dead woody fuel moistures were set to the following:

- 1hr fuel moisture: 3%
- 10hr fuel moisture: 4%
- 100hr fuel moisture: 5%
- Live herbaceous fuel moisture: 70%
- Live woody fuel moisture: 70%
- Live foliar moisture in fuel types with cactus: Starting point of 200%

These fuel moistures indicate a very dry landscape and are often used for 'worst-case' scenarios. These inputs are consistent with the inputs used statewide by CAL FIRE, for the creation of the Very High Fire Hazard Severity Zones¹¹, with the exception that areas with cactus are assigned a high foliar moisture content to acknowledge the succulent nature of the fuel complex. The assessment of hazards is required by law and must judge the relative hazards throughout the state. Thus, the values used here were considered a reasonable representation of fire behavior during a typical wildfire of concern.

A full weather and fuel moisture analysis is not warranted; instead, weather as an environmental input was used to reflect the worst-case conditions that remain constant across the landscape for planning purposes.

Using the above inputs of fuel characteristics, topography, weather, and fuel moisture, the following maps describe the resulting fire behavior in terms of three outputs: flame length, rate of spread, and crown fire activity (or potential).

i. Flame Length: Flame length is often correlated to the ability to control a fire. A flame length of four feet is the limit of what can be attacked with hand crews, and eight feet is usually treated as a cut-off point for strategic firefighting decisions on whether to attack the fire directly, or instead attempt control through indirect methods.¹² Indirect attack is a method of suppression in which the control line is located some considerable distance away from the fire's active edge.

Flame lengths are often highly correlated with natural resource impacts. Flame length is the result of one other fire prediction output: fireline intensity times a constant. Fireline intensity is the result of two fuel model inputs (heat yield or the BTU/lb of fuel and the weight of available fuel) along with one other fire prediction output (rate of spread). Flame length,

 $^{^{11}\,}https://bof.fire.ca.gov/media/5tepuutt/full-14-a-presentation-cal-fire-vhfsz-remodeling-effort.pdf$

¹² Andrews, Partricia L. and Rothermel, Richard C. 1981. Charts for Interpreting Wildland Fire Behavior. Gen. Tech. Rep INT-131. Ogden, UT. September 1982. U.S. Department of Agriculture, Forest Service, Intermountain Forest and Range Experiment Station 8440. 21 p.

reported in feet, is the numerical characteristic that encompasses the flaming front of a fire and its interaction with wind and the fire's radiation and convection heat transfer to adjacent fuel (Andrews, 2018).

The two wind scenarios are very similar for flame length predictions.

In both wind scenarios, about half the area within the Preserve is predicted to burn with flame lengths less than 4 feet. This area is made up of Moderate Hardwood (186) and Short Grass (Fuel Model 101).

There is a swathe of cactus running from the northwest of the preserve to the eastern border, where it is assumed that a fire will not spread. The cactus areas are nestled in the Grass Shrub, bordering the Very High Shrub, and are predicted not to burn. Areas of cactus are expected to burn with low flame lengths, less than 4 feet, even though the fuel type was similar to coastal sage scrub without cactus. The cactus is predicted to burn with shorter flame lengths than comparable vegetation types without cactus. Small areas of cactus that are predicted to burn under an Uphill Scenario with long flame lengths are found on the eastern ridge of the Preserve. Cactus provides essential habitat for sensitive species including the Cactus wren. When cactus burns intensely, it will most likely not survive. It takes many years for cactus to grow back to the size needed to provide habitat for Cactus wren. Cactus located within Coastal Sage Scrub and grass are not predicted to burn with great intensity (i.e., with flame lengths longer than 4 ft).

About half the area within the Preserve is covered with the High Shrub Fuel Model (145) and is predicted to burn with flame lengths greater than 20 feet. These areas are on slopes on either side of the cactus swathe.

The 1000-ft buffer area to the north, west, and southwest of the Preserve is primarily Moderate Hardwood, Short Grass, and Grass Shrub (Fuel Model 122). This buffer area is predicted to burn mostly with flame lengths of less than 4 feet, with some small areas of Grass Shrub predicted to burn in the 4-8 feet and 8-12 feet flame length ranges. The areas to the north of the preserve that are predicted to burn with flames from 4-8 and 8-12 feet are primarily along Live Oak Canyon Road. There are also very small patches in the buffer with predicted flame lengths of more than 20 feet.

The buffer area to the southeast and east of the Preserve is High Shrub (Fuel Model 145) and is predicted to burn with flame lengths greater than 20 feet.

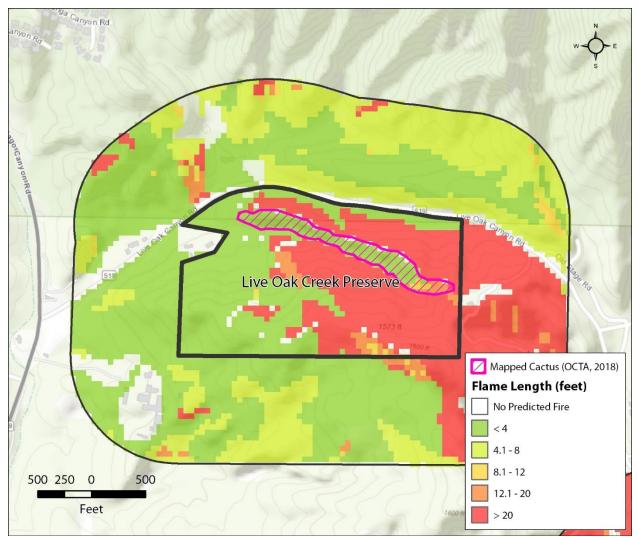


Figure 7a. Live Oak Creek Preserve map showing predicted flame length for results from the Northeast Wind scenario.

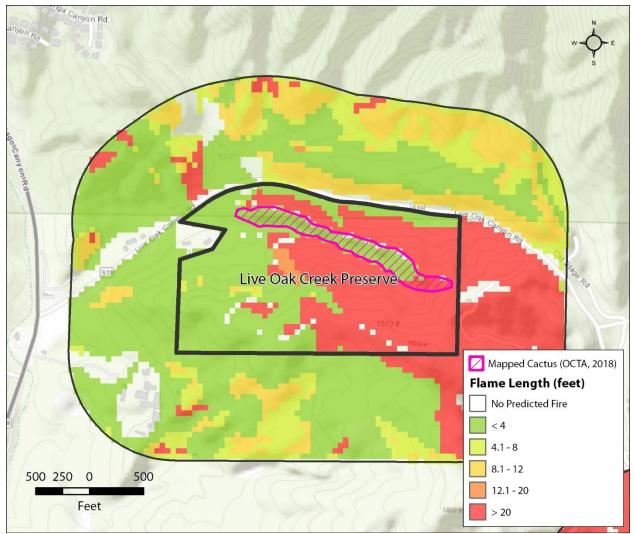


Figure 7b. Live Oak Creek Preserve map showing predicted flame length for results from the Uphill Wind scenario.

Flame Length	Acres		Flame Length	Acres	
No Predicted Fire	2.65		No Predicted Fire	2.55	
Less than 4 feet	39.89		Less than 4 feet	39.31	
4.1-8 feet	0.23		4.1-8 feet	0.55	
8.1-12 feet	1.46		8.1-12 feet	1.22	
12.10-20 feet	1.92		12.10-20 feet	0	
Greater than 20 feet	35.98		Greater than 20 feet	38.51	
Scenario I Northeas	t Wind	see Figure 7a)	Scenario II Uphill Wi	ind (see	Figure 7h

Table 6. The acreage predicted to burn with the various flame length categories, considering the total area of the Preserve. Because FlamMap assumes the entire area is on fire, the total acreage will always be the size of the Preserve as reflected in GIS mapping, 82.14 acres.¹³

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¹³ As noted above, the text of the RMP denotes the acreage alternatively as 83 or 84; however, GIS-based tables contained in the same RMP, as well as other GIS analyses, indicate an acreage of 82.14, while topographic tables on slope and aspect identify a total acreage of 81.32. See Chapters 1 & 2 of the 2017 Saddle Creek South RMP.

ii. Rate of Spread: Rate of spread, or the rate at which a fire moves across a specific fuel bed, is a much more complicated parameter to determine. Factors that influence rate of spread include energy released from the fuel wind and slope factor, density of the fuel bed, heat of pre-ignition (i.e., amount of heat required to ignite one pound of fuel), a heat source, and a heat sink along with other propagating ratios and coefficients (Andrews, 2018).

Rate of spread is the measurement of how fast the head (or leading front) of a surface fire advances. The metric of rate of spread is of concern when considering fire containment, response times, and evacuation. A slow-moving fire (for example, slower than 1/8th mile per hour) might be easily contained whereas fast-moving fire (a fire moving faster than one mile per hour) challenges containment and has the potential to move into high value sensitive areas before containment can occur. While a fast rate of spread does not necessarily result in a problematic fire, a fast-moving fire coupled with high flame lengths cannot be suppressed with a hand-crew.

The rates of fire spread projected for the two wind scenarios are very similar except within the High Shrub Fuel Model where the uphill wind scenario is predicted to result in a faster moving fire.

In both wind scenarios, about 27-29% of the area within the Preserve is predicted to burn with a rate of spread of 1.1-5 feet/minute. This area is made up of Moderate Hardwood (Fuel Model 186).

Approximately 19% of the area within the Preserve is predicted to burn with a rate of spread of 10.1-20 feet/minute. This area is made up of Short Grass (Fuel Model 101).

There is a swathe of cactus running from the northwest of the preserve to the eastern border, where it is assumed that high fuel moisture will reduce the ability of the fire to spread. Areas of cactus moderate high spread rates, with most areas of cactus spreading with rates slower than 10 ft/minute.

A bit less than half of the area within the Preserve is covered with the High Shrub Fuel Model (145) which occurs along the northwest side of the Preserve and covers the entire eastern side of the Preserve. This swathe of High Shrub is predicted to burn with higher rates of spread. The High Shrub swathe is located on slopes on either side of the smaller cactus swathe.

In the northeast wind scenario, approximately 23% of this swathe is predicted to burn with a rate of spread from 40-80 feet/minute and approximately 21% is predicted to burn with a rate of spread of greater than 80 feet/minute.

In the Uphill wind scenario, approximately 12% of this swathe is predicted to burn with a rate of spread from 40-80 feet/minute, and approximately 36% is predicted to burn with a rate of spread of greater than 80 feet/minute.

The buffer area to the northwest of the Preserve is primarily Short Grass (Fuel Model 21) where fire is predicted to burn with low rates of spread. Within this area there are also some small patches covered with High Shrub and Grass Shrub fuel models, where fire is predicted to have high rates of spread.

Some of the areas directly to the north of the preserve that are Grass Shrub (Fuel Model 122), including the area adjacent to Live Oak Canyon Road, are predicted to have high rates of spread. The areas to the north of the preserve that are Moderate Hardwood (Fuel Model 186) and Short Grass (Fuel Model 101) are predicted to burn with lower rates of spread.

The buffer area to the southeast and east of the Preserve is High Shrub (Fuel model 145) and is predicted to burn with very high rates of spread from 40-80 feet/minute and greater than 80 feet/minute.

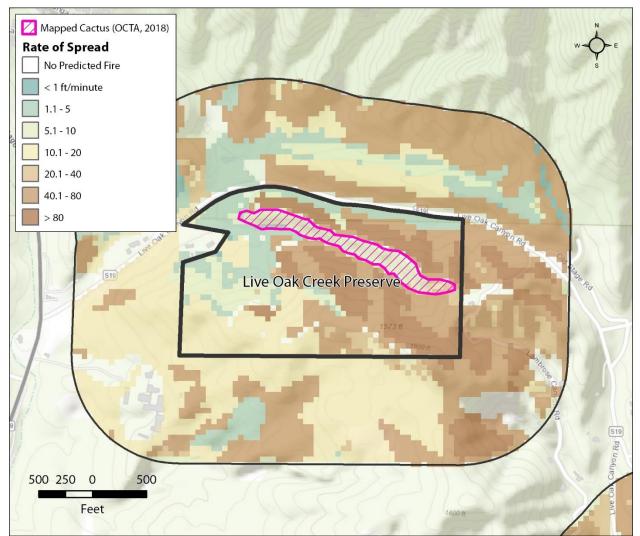


Figure 8a. Live Oak Creek Preserve map showing predicted rate of spread for results from the Northeast Wind scenario.

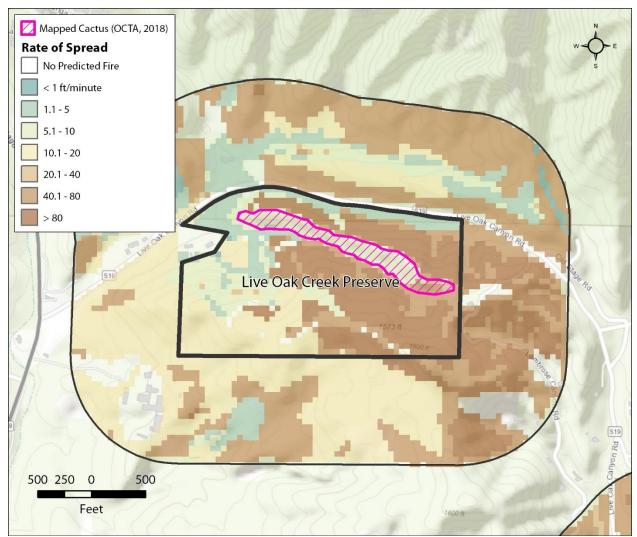


Figure 8b. Live Oak Creek Preserve map showing predicted rate of spread for results from the Uphill Wind scenario.

Rate of Spread	Acres
No Predicted Fire	2.79
Less than 1 ft/minute	0.21
1.1 – 5	23.88
5.1 - 10	1.09
10.1 – 20	15.66
20.1 - 40	2.09
40.1 - 80	19.23
Greater than 80 ft/minute	17.20

<u>Scenario I Northeast Wind (see Figure 8a)</u>

Rate of Spread	Acres
No Predicted Fire	2.78
Less than 1 ft/minute	0
1.1 – 5	21.79
5.1 – 10	2.37
10.1 - 20	15.39
20.1 - 40	0.80
40.1 - 80	9.48
Greater than 80 ft/minute	29.53

Greater than 80 ft/minute 29.53 Scenario II Uphill Wind (see Figure 8b)

Table 7. Area burned by the various categories of fire spread rate.

iii. Crown Fire Activity: The description of crown fire activity includes four possible model outputs: surface fire, torching fire, crown fire, or no predicted fire. Surface fires are limited to fire burning in grass, short shrubs, and the understory of a treed environment, or locations with tall shrubs. The transition from a surface fire to the crowns of trees is known as torching, or 'passive crown fire.' Crown fire indicates locations where fire is expected to spread into and possibly consume the canopy of trees or shrubs. Fire spread from tree crown to tree crown is considered 'active crown fire,' and is based on rate of fire spread, the density of the tree crown, and wind speed.

Modeling how a surface fire makes the transition to some form of crown fire is based on the fireline intensity, canopy base height, and foliar moisture content.

It is important to keep in mind that crown fires and torching can occur only where there are trees and tall shrubs. Short shrub stands can burn intensely and still not torch.

When a fire burns through trees or tall shrub crowns, countless embers are produced and are distributed, sometimes at long distances. These embers can start new fires called "spot fires," which can each grow and confound the finest fire suppression forces. "Spotting potential" or "crowning potential" describes the propensity of vegetation to create and disperse embers that have the potential to start new fires well in advance of the main fire. In terms of ecological effects, prediction of torching or crown fire is highly correlated with fire severity and greater environmental impact.

The two wind scenarios are very similar in terms of crown fire activity. No active crown fires (where fire spreads from tree to tree, as contrasted from passive crown fires) were predicted in either wind scenario.

The predictions for crown fire activity follow the patterns for both the rate of spread and the flame length predictions and are closely associated with the fuel model classifications.

In both wind scenarios, surface fire is predicted for 50% of the total Preserve area. These areas are on the west side of the Preserve and are in areas of Moderate Hardwood (Fuel Model 186) and Short Grass (Fuel Model 101).

In both wind scenarios, torching fire is predicted for 47-48% of the total Preserve area. This area is the swathe of High Shrub (Fuel Model 145) starting from the northwest side of the Preserve running to cover the entire eastern side. The High Shrub swathe is located on the slopes on either side of the smaller cactus swathe.

In both wind scenarios, surface fire is predicted for most of the buffer to the north, west, and south of the Preserve. To the southeast and east of the Preserve, in the area of High Shrub, torching fire is predicted.

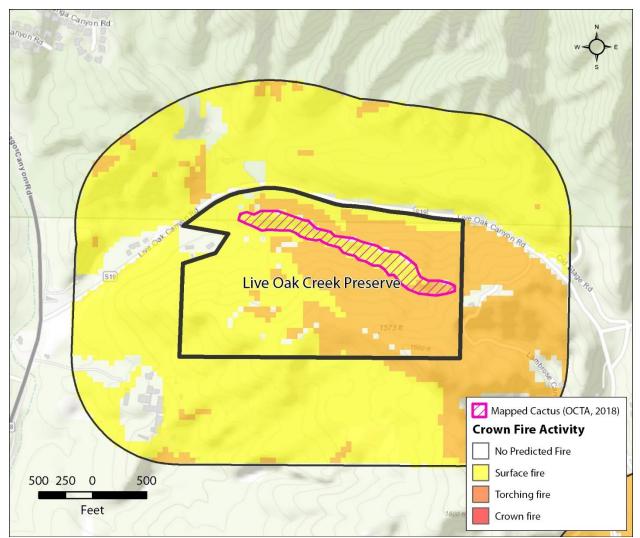


Figure 9a. Live Oak Creek Preserve map showing crown fire activity for results from the Northeast Wind scenario.

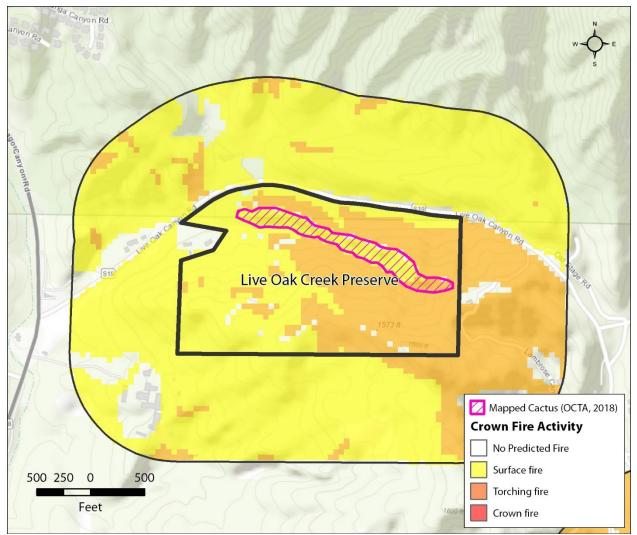


Figure 9b. Live Oak Creek Preserve map showing crown fire activity for results from the Uphill Wind scenario.

Crown Fire Activity	Acres		Crown Fire Activity	Acres	
No Predicted Fire	2.30		No Predicted Fire	2.30	
Surface Fire	41.05		Surface Fire	40.33	
Torching Fire	38.79		Torching Fire	39.51	
Crown Fire	0		Crown Fire	0	
Scenario I Northeas	t Wind	(see Figure 9a)	Scenario II Uphill W	ind (see	Figure 9b)

Table 8. Area burned by the various categories of fire spread rate.

November 2023

Public Resources Code 4201 - 4204 and Government Code 51175-89 direct CAL FIRE to map areas of significant fire hazards based on fuels, terrain, weather, and other relevant factors. Fire hazard is a measure of how a fire will behave, based on a site's physical conditions. These zones, referred to as Fire Hazard Severity Zones (FHSZ), define the application of various mitigation strategies to reduce risk associated with wildland fires. The hazard is ranked in three categories: moderate, high and very high.

Mapping is also categorized by who is responsible for fire suppression. For example, where the Federal government is fiscally responsible for fire suppression, the area is categorized as a Federal Responsibility Area. The Preserve lies within a State Responsibility Area, where the State of California is financially responsible for the prevention and suppression of wildfires.

The entirety of the Preserve is mapped as a Very High Fire Hazard Severity Zone. This rating is based on a number of inputs, including the steep slopes and large areas covered with the High Shrub fuel model that are present on the Preserve.

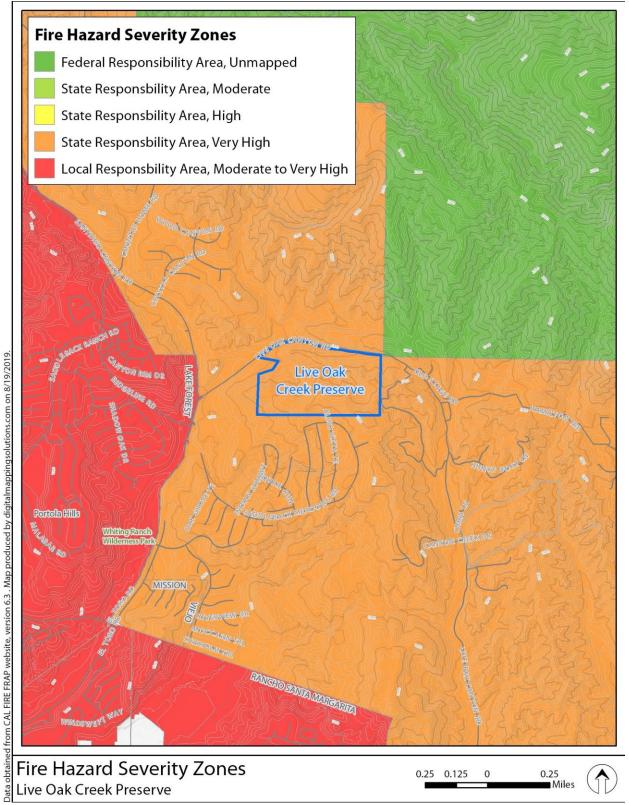


Figure 10. Fire Hazard Severity Zone map of Live Oak Creek Preserve.

V. FIRE MANAGEMENT PROGRAM

The 2016 M2 Conservation Plan (section 7.2.5.9) recognizes the need for pre-fire activities, such as brush management. Fire protection is provided through a comprehensive fire management program that is broken down into the four categories addressed below: wildfire pre-fire/ignition prevention; wildfire response; wildfire suppression repair; and wildfire recovery.

This section defines and describes the roles and responsibilities of the OCTA and OCFA and other collaborating agencies such as Orange County Sherriff, Irvine Ranch Conservancy, and others that may be part of the Wildland-Urban Interface (WUI) Group.

OCTA benefits from relationships with other agencies. Cooperating partnerships, financial support, and other resources through the WUI (Wildland Urban Interface) Group and mostly with OCTA's relationship with the OCFA Wildland Resource Planner all support wildland fire protection of the Preserves. The Irvine Ranch Conservancy (IRC) is another cooperating partner that helps regionally to oversee and train FireWatch volunteers that patrol high-risk wildlands in order to prevent ignitions.

Two locations have cameras with views of the Preserve as part of the ALERTCalifornia network.¹⁴ ALERTCalifornia is a consortium of the University of California San Diego and numerous other partners to help firefighters and first responders. The ALERTCalifornia network is used to help:

- 1. Discover, locate, and confirm fire ignition.
- 2. Quickly scale fire resources up or down.
- 3. Monitor fire behavior during containment.
- 4. Help evacuations through enhanced situational awareness.
- 5. Observe contained fires for flare-ups.

The cameras are placed near the top of Santiago Peak and north of Bell Canyon. Both locations have multiple cameras, aimed at different angles. All cameras rotate, to enable a greater area of coverage that includes views of the Preserve.

Camera Name	County	Region	ISP	Sponsor
Santiago Peak Cal OES S	Riverside	RRU	HPWREN/UCSD	CAL FIRE
Santiago Peak CalOES N	Riverside	RRU	HPWREN/UCSD	CAL FIRE
Santiago Peak 1	Riverside	RRU	Geolinks	SCE
Santiago Peak 2	Riverside	RRU	Geolinks	SCE
Bell Canyon South	Orange	ORC	HPWREN/UCSD	SCE
Bell Canyon North	Orange	ORC	HPWREN/UCSD	SCE

Table 9. ALERTCalifornia cameras sites with coverage of Live Oak Creek Preserve.

¹⁴ https://alertcalifornia.org/about/

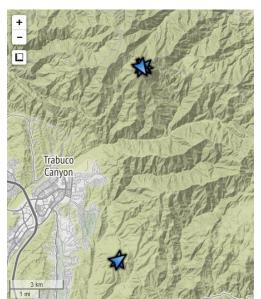


Figure 11. Locations of nearby ALERTCalifornia cameras. The location at the top of the map (Santiago Peak) hosts the four cameras. The location on the bottom of the map hosts cameras named Bell Canyon South and Bell Canyon North.

A. Pre-fire/Ignition Prevention

Pre-fire response includes both planning and physical fire prevention activities, such as offering public messages regarding ignition prevention and training. Responsibility for pre-fire activities overlaps between OCTA and OCFA.

i. Orange County Transportation Authority Responsibilities

The M2 Conservation Plan (section 7.2.5.9) states, "Preserve Managers will have the responsibility for brush management on lands they manage. Preserve management for fire will include the following elements, which will be incorporated into the RMPs:

- In consultation with local fire department and OCFA, prepare site-specific fire management plans as part of the preparation of RMPs for the Preserve. Include local fire department contacts and guidelines for pre-fire prevention activities, fire suppression, and post-fire restoration.
- Conduct pre-fire management, as appropriate, such as the limited removal of combustible, non-native plants. Because the Preserve is within the jurisdiction of OCFA, OCFA [will work with OCTA to perform pre-fire vegetation management, and does not hold OCFA responsible for the pre-fire vegetation management].¹⁵

¹⁵ The bracketed text does not appear in the M2 Conservation plan; rather, it is an updated agreement between the OCTA and OCFA, developed as a result of this FMP. The zones were delineated with OCFA, in the Live Oak Creek Preserve, no vegetation management was identified.

- Establish fuel management zones. If necessary, exceptions to avoid impacts on sensitive species and habitats will be identified by the Preserve Managers, with concurrence sought from the local fire authority.
- Coordinate with surrounding landowners to ensure that adequate setbacks are established that allow fuel management zones to be established outside of the Preserve (up to 100 feet from structures and 30 feet from roads) for new structures and facilities. For new structures or facilities constructed within the Preserve, ensure that a fuel management zone is established around these structures/facilities and include these areas as impacts against the caps allowed under the Plan.
- When available, establish fuel management zones that take advantage of existing roads and disturbed or developed habitats, thus avoiding sensitive habitats. Where feasible, provide approximately 15 feet of horizontal clearance to enable fire authority vehicle access to major access roads within the Preserve.
- Clear vegetation outside of the avian breeding season (as described in Section 7.3.1, "Species and Habitat Management," above), unless a preconstruction nesting survey determines that no nesting birds will be affected by clearing activities. If clearing must occur at a time or in a manner that may affect nesting birds, the Preserve Manager will consult with the Wildlife Agencies to review any issues prior to the initiation of activities.
- Avoid impacts on narrow endemic plant populations during fire road maintenance operations and the clearing of fuel management zones. However, if high fuel load levels develop in a given year, mowing/trimming may have to occur to meet fire management requirements.
- If clearing must occur at a time or in a manner that may adversely affect sensitive resources, the Preserve Manager will consult with the Wildlife Agencies and fire agency to minimize impacts prior to project initiation.
- Work with the local fire department to ensure that wildfire suppression activities are conducted in ways that sustain long-term ecosystem health and reduce impacts on sensitive species.
- Conduct emergency post-fire erosion control where necessary. Repair and restore fences, trails, culverts, and landscaped contours to pre-fire conditions. Monitor post-fire recovery closely and immediately remediate new problems associated with erosion, sedimentation, invasion by nonnative species, etc.
- Plan all post-fire actions, such as restoration, invasive species removal, erosion control, or trail stabilization, in consultation with the Wildlife Agencies prior to project initiation."

The RMPs address invasive plant and wildlife species, as well as insect pests that affect trees and other native vegetation in the Preserves. These fungal and insect pests can weaken and kill native trees. The dead, sick, or weakened trees create an additional hazard in the form of increased volumes of dry fuel that are distributed from the ground to the tree crown. This hazard may justify pre-fire action to prevent ignitions and unnaturally high fire intensity and fire spread rates. The RMPs commit the OCTA Preserve Manager to monitor and address potential infestations of invasive insects and other pathogens that can threaten native habitat. In addition, the OCTA Preserve Manager will stay current on the latest information and science of invasive insects or other pathogens (e.g., invasive shot hole borer and goldspotted oak borer) and monitor for signs of infestations as part of general stewardship monitoring. If an infestation is identified, the Preserve Manager will coordinate with the OCTA NCCP/HCP Administrator and Wildlife Agencies on appropriate control actions.

The RMP for the Live Oak Creek Preserve also specifies duties regarding pre-fire management: "Prior to adoption of the FMP, fire management in the Preserve will consist primarily of conducting regular maintenance of weeds along existing fire roads and maintaining safe access for firefighters on existing fire roads."¹⁶ During maintenance of roadside vegetation, cactus is to be avoided.

Seven habitable structures are located within 1000 feet of the Preserve, two of which require fuel maintenance zones to be maintained within the Preserve as they are within 100 feet of the Preserve. These structures occur on the eastern and northwestern boundary of the Preserve (see Figure 1). According to the Live Oak Creek Preserve RMP,

"OCTA, in coordination with the OCFA and property owners, has established guidelines and boundaries for the vegetation management around these existing structures. The OCFA's goal for providing defensible space for these properties is to maintain slope stability through the selective thinning of existing vegetation within a maintenance zone that extends 100 feet from habitable structures. The boundaries of each fuel modification zone will be staked with clearly visible markers to ensure that fuel modification is restricted to the appropriate locations."¹⁷

Weed abatement has been conducted in these vegetation management zones since OCTA purchased the Live Oak Creek property (see Figure 12). Further recommendations from OCFA include:

"Weed Abatement Area A (western boundary)

The OCFA Fire Marshal... asked that thinning be completed as follows:

- Shrubs within 30-feet from an improved structure be thinned 75%;
- Shrubs within 30-50 feet from an improved structure be thinned 50%; and
- Shrubs within 50-70 feet from an improved structure be thinned 25%.

At this time very few shrubs are within the 70-foot weed abatement area, but thinning may become required in future years if sufficient shrub material becomes established, thereby necessitating thinning to meet the fuel modification requirement. The living tree material in oak woodland does not require thinning and is not within 10 feet of a roof, chimney, or stovepipe.

¹⁶ Saddle Creek South Preserve Resource Management Plan (September 2017), Executive Summary, pg. 2.

¹⁷ Saddle Creek South Preserve Resource Management Plan (September 2017), Section 3, pg. 17.

Weed Abatement Area B (eastern boundary)

... [f]ollowing consultation with the OCFA Fire Marshal, OCTA has agreed to remove dead plant material, including annual grasses to within 4 inches in height up to 50 feet from the property line. Further, thinning is requested, as follows:

- Shrubs within 30 feet from the property line be thinned 50%; and
- Shrubs within 30-50 feet from the property line be thinned 25%."¹⁸

Should any additional structures be approved nearby, OCTA and OCFA should ensure that any vegetation management needed for the proposed structure be conducted on the adjoining property and not extend onto the OCTA Preserve per Section 7.2.5.9 of the Conservation Plan. Vegetation management zones are prohibited under future conservation easements except as otherwise allowed under the RMP and FMP.

The M2 Conservation Plan establishes a Strategy/Management Action that "[t]he FMP will include maps of cactus patches and strategies to minimize direct impacts to cactus patches during fire suppression efforts, if feasible." This mapping was completed in 2019 and the cactus patches are included in the Environmentally Sensitive Lands maps that were developed as areas to avoid (to the greatest extent feasible) for the OCFA.

OCTA has the responsibility to meet with OCFA representatives to inform them of the conditions on the Preserve (because the entire Preserve is considered sensitive habitat), and express preferences for suppression strategies, as required by the M2 Conservation Plan. While the Incident Commander (IC) has complete authority for suppression decisions, the entire Preserve contains high-quality habitat <u>and no locations are mapped as suitable for placement of a dozer line during response to a fire incident</u>. Current access within the Preserve is adequate for fire containment. Avoidance of cactus with dozers. This is consistent with supporting fire suppression "to reduce the threat of cactus patches being irreparably harmed by frequent and/or intense fires (priority 1)." The OCTA developed a map of environmentally sensitive areas. The Environmentally Sensitive Lands map (Appendix C) informs the OCFA of riparian and cactus scrub areas and locations of rare and sensitive species to avoid and is an important component to the decision-making process during a wildfire.

OCTA conducts community outreach with wildfire prevention messages, including the impact of flying embers and the limited, but essential, need for vegetation management and access. This is done at OCTA wilderness Preserve hikes, and participation in cooperating agency events. OCTA participates in the County of Orange Area Safety Taskforce (COAST) and Orange County Ignition Prevention Working Group, a subset group of COAST. Closure of the Preserve to the public is an effective method of preventing wildfire as human activities are closely correlated to wildfire ignition.

¹⁸ Saddle Creek South Preserve Resource Management Plan (September 2017), Section 3, pg. 17-19.

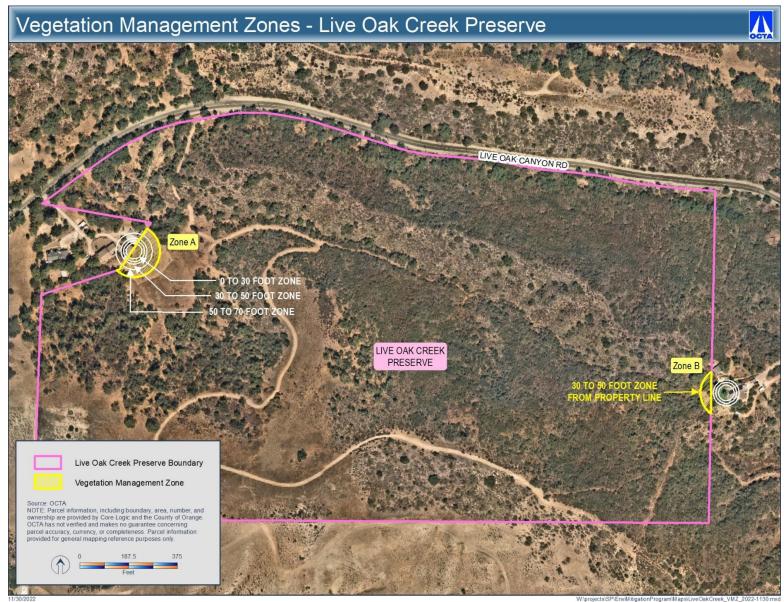


Figure 12. Vegetation Management Zones and other fire management factors on the Live Oak Creek Preserve.

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ii. Orange County Fire Authority Responsibilities

The OCFA pre-fire/ignition prevention responsibilities are spearheaded by the OCFA Wildland Pre-Fire Management staff, including the OCFA Wildland Resource Planner. The responsibilities of the OCFA Wildland Pre-Fire Management include conducting vegetation management as approved by OCTA, coordinating with regulatory agencies such as the Wildlife Agencies, and enforcing compliance with vegetation management requirements for adjacent landowners. According to OCFA Vegetation Management Guidelines, all landowners are required to maintain vegetation management zones within 100 feet of dwellings and other habitable structures.¹⁹

The OCFA is trained per the National Wildfire Coordinating Group qualifications. These qualifications span firefighting techniques as well as incident management. OCFA hand crews continue to be trained in the value of natural resources.

As part of pre-fire activities, the OCFA commissioned a set of Wildland-Urban Interface Pre-Fire Plans for portions of the wildland-urban interface in the County served by OCFA. These plans identify risks, hazards, and infrastructure that supports fire suppression, such as access and water sources. The portion of the Trabuco Wildland Urban Interface Pre-Fire Plan that covers the Preserve is shown in Figure 13. The Plans identified the following access roads: Live Oak Canyon Road east from Santiago Canyon Road (Cook's Corner), which borders the Preserve to the north. No staging areas, temporary refuge areas, or safety zones are identified in the Preserve. An entrapment location and a choke point are both mapped in the Preserve.

These Pre-Fire Plans identified several <u>Safety Factors:</u>

- Fire Fighter Safety is Level 1 (highest risk) due to no safety zones.
- Civilian Safety is Level 1 (highest risk) requiring mandatory evacuation.
- Air Safety is Level 1 (highest risk) due to restrictions from steep canyon
- Hazardous Materials is Level 2 (moderate risk) due to hazards in barns.
- Entrapment is Level 1 (highest risk) due to canyon topography.

The plans also identify preferred tactics for containment and evacuation. Liaisons and important areas of avoidance are also identified.

¹⁹ https://www.ocfa.org/Uploads/SafetyPrograms/OCFA%20RSG%20-

^{%20}Vegetation%20Management%20Guidelines.pdf

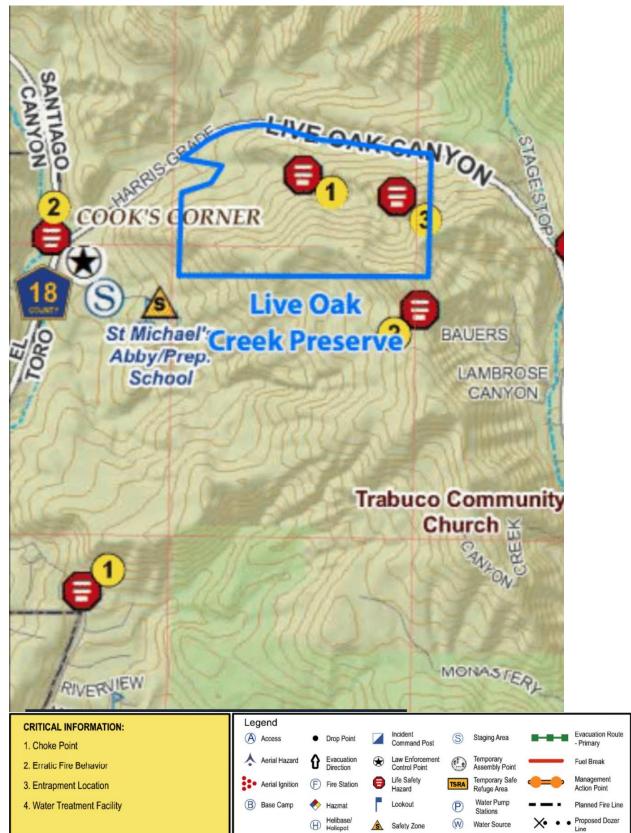


Figure 13. Tactical map of the Live Oak Creek Preserve.

B. Wildfire Response

Fire suppression is defined as all work involved in extinguishing a fire following its detection. The basic practices involve reconnaissance, hot-spotting, location, and construction of firelines, control, mop-up and patrol, and declaring the fire contained and controlled.

The primary objective of fire suppression on OCTA lands is to control wildfires to protect public safety while causing the least damage to OCTA Preserve resources. Natural resources will be taken into consideration where feasible. Line placement is determined on a number of factors, including time, fuels, topography, and available resources. The 2016 M2 Conservation Plan states, "The FMP will identify wildfire suppression activities and strategies, access points, fire hydrants, and potential staging areas. The FMP will emphasize a fire suppression strategy of controlling any smaller fires on site if possible. Larger fires coming from outside the Preserve and moving across the Preserve may require control tactics within the Preserve. In these instances, OCFA will establish defenses within and nearby any adjacent homes to protect life and property. The Preserve Manager, Conservation Plan Administrator and OCFA should collaborate to define the least damaging suppression strategy includes weighing, for example, the impact of possible damage from soil disturbance from dozer lines with those of a possible larger fire size (and potential for facilitation of invasive plant species) due to the backfire.

i. Orange County Transportation Authority Responsibilities

Firefighting organizations operate under the Incident Command System (ICS). ICS is part of the State Emergency Management System (SEMS). OCTA will have the Field Operations Guide to the Incident Command System (#ICS-420-1), available from the Office of Emergency Services.

When wildfire and suppression activities are expected to impact OCTA lands it is essential to establish liaisons to monitor, supply special management zone information, or direct these activities. Information obtained at the Incident Command Post (ICP) or from the Incident Action Plans (IAP) may be inaccurate because firefighters are unfamiliar with the area and ownership, or the information may not be transferred to new personnel at shift changes. A rapidly changing fire perimeter magnifies all communication problems. If an uncontained wildland fire is either threatening or on OCTA lands, the OCTA Preserve Manager will act as a Resource Advisor (RA) and coordinate and communicate with the WRP to prevent unnecessary damage to Preserve resources.

The OCTA RA will be the individual responsible for overseeing management of the Preserve if and/when management of the Preserve responsibility is transferred to another entity. That individual will take the required training, and wear suitable personal protection gear, so that they will be able to go behind the fireline, escorted by fire personnel, if necessary. An OCTA Operations staff member should receive the same training and equipment, so that they will be able to reconcile technical considerations and OCTA land management goals with OCFA firefighters in an expedient manner. Once notified of a wildfire, the OCTA RA will

report to the WRP and advise that position of sensitive features and landowner preferences on outcomes. The OCTA RA will also request activities such as a truck-washing facility, that would reduce resource impact of the wildfire during suppression, mop-up, and rehabilitation. The OCFA Incident Commander (IC) has complete authority for suppression strategy and outcomes and will take the landowner's preferences into advisement.

The role of OCTA staff depends on the nature of the wildland fire. All OCTA employees have the responsibility of gathering information about the wildfire because any employee may discover and receive a report of a wildfire. The employee should immediately call 911.

Upon arrival at the wildfire, OCTA will have several duties. In order of priority the duties are:

- 1. If necessary, OCTA staff would request OC Sheriff to assist with evacuations. This activity is necessary when unauthorized members of the public are at the fire scene.
- 2. Request an off-site truck-washing facility to be operated by the contracted entity. The most likely location of this facility would be the OCFA staging area.

Responsibilities and Requirements of the Resource Advisor: The RA will check in at the ICP and contact the WRP. The RA will attend all incident planning and briefing meetings and inform the WRP of OCTA's sensitive resources. This will be a question at a wildfire because it is the duty of the IC to inquire about any special management concerns of the affected landowners. The IC will rely on the WRP to work with the RA and relay any special management concerns. The RA will obtain and study the Incident Action Plans. The RA can offer alternative locations for control lines when sensitive resources are threatened. The RA must know the Preserve ownership, sensitive areas, and contents of the fire management plan. The RA must have official identification, mobile phone or radio, and a copy of the fire management plan, and certification of a RA.

Emergency Evacuation: OCTA staff or contractors that may be within the Preserve during an uncontained wildfire must either be evacuated from the Preserve or brought to a "safe area." This Preserve is not part of an evacuation route for any adjacent parcels. In no circumstance should members of the public be brought to the Preserve during a wildfire incident. Evacuation routes will depend on conditions, circumstances, and staffing. The evacuation order is a command decision under ICS, which is carried out by the Orange County Sheriff department. In the Live Oak Creek Preserve, the preferred evacuation route to vacate the Preserve is along the unnamed dirt road that, along with the foot trails within the Preserve, all lead to the gate on Live Oak Canyon Road on the northwest boundary of the Preserve. See Appendix D, WUI Pre-Attack Plan.

ii. Orange County Fire Authority Responsibilities

OCFA is responsible for providing fire protection for the Live Oak Creek Preserve. As shown in Table 11, the nearest fire station is OCFA Station #42, on Ridgeline Road (0.7 mile from the Preserve), which is equipped with vehicles suitable for wildland fire response and can reach Live Oak Creek Preserve in under 5 minutes.

Station #18 (3.6 miles from the Preserve) consists of a full-time staffed engine and a reserve engine. Station #18 staffing also includes two trained hand crews. Reserve firefighters report to the station (with maximum response time of 10 minutes) and respond on assigned fire vehicles. Reserve Firecrew members assigned to Station #18 in Trabuco Canyon receive training in wildland firefighting and special equipment operation.

If a fire starts on USFS lands, USFS personnel would respond to that fire and the incident would be managed under Unified Command if it crosses onto private lands such as the Preserve. Unified Command is an application of the ICS when there is more than one agency with incident jurisdiction. Agencies work together at the ICP to establish a common set of objectives and strategies, and a single IAP. When the fire threatens or spreads to OCTA property, OCTA personnel will be notified and authorized to fulfill the RA's role. OCTA's RA would fulfill the same role and report to the same position within ICS, regardless of the type of command system and where the fire started.

The WUI Pre-attack Plan (Rhode, 2016) identifies all infrastructure that supports wildland fire response in and around the Preserve. There are several hydrants available for fire response near the Preserve at the bottom of Trabuco Canyon and in upper canyon areas along Hamilton Trail). The Pre-attack Plan failed to identify an existing hydrant on Hickey Canyon Road, so this location should be conveyed to OCFA to make sure the next set of plans can be updated with this information. Pump stations are located on Rose Canyon Road near Trabuco Canyon Road, steel water tanks/pumps on Live Canyon Road at Hamilton Trail, and a pump station/reservoir at Rose Canyon Road north of Windy Ridge Road. No water sources are available in canyon wildland areas, however.

Nearest Fire Station	Service Area	Fire Station Address	Route	Distance	Estimated Time	
STATION #42	PORTOLA	19150 Ridgeline Rd., Lake	Via Ridgeline/Live 0.7 mile		< 5	
	HILLS	Forest 92679	Oak Canyon Rd		minutes	
STATION #54	FOOTHILL	19811 Pauling Ave., Lake	Via Glenn Ranch	3.3 miles	5 - 10	
	RANCH	Forest 92610	Rd/El Toro Rd		minutes	
STATION #16	MODJESKA	28891 Modjeska Canyon Rd.,	Via Modjeska	3.5 miles	5 - 10	
		Silverado 92676	Grade Rd		minutes	
STATION #18	TRABUCO	30942 Trabuco Canyon Rd.,	Via Live Oak	3.6 miles	5 - 10	
		Trabuco Canyon 92678	Canyon Rd		minutes	
STATION #31	NO. MISSION	22426 Olympiad Rd., Mission	Via Marguerite	4.4 miles	5 - 10	
	VIEJO	Viejo 92692	Pkwy		minutes	
STATION #45	SANTA	30131 Aventura, Rancho	Via Santa	6.0 miles	10 - 15	
	MARGARITA	Santa Margarita 92688	Margarita Pkwy		minutes	
STATION #38	IRVINE	26 Parker, Irvine 92618	Via Bake Pkwy	6.9 miles	10 - 15	
					minutes	
STATION #27	PORTOLA	12400 Portola Springs Rd.,	Via CA-241	7.8 miles	10 - 15	
		Irvine 92618			minutes	

Table 10. Location of nearby fire stations and response times to the Live Oak Creek Preserve.

There are a few staging areas near the Preserve. One is located at Cooks Corner, which is at the intersection of Live Oak Canyon Road and Santiago Canyon/El Toro Road. Two staging areas are within O'Neill Regional Park, where Live Oak Canyon Road becomes Trabuco Canyon Road. The locations of Incident Command posts are in the same place as the staging area inside the regional park, and at Fire Station #18.

In the event of a fire, OCFA will commence suppression activities consistent with the primary goal of saving lives. OCFA will protect natural and cultural resources to the best of their ability. Mapping indicating all Environmentally Sensitive Lands, as in Appendix C, was created with input from the OCTA RA and was developed to be used as a tool to aid in sensitive resource avoidance and minimization. The OCFA will notify OCTA of a wildfire. The OCFA Wildland Resource Planner will be a liaison between the landowner (OCTA) and the IC as needed. The Wildland Resource Planner will also be responsible for coordination with neighboring landowners: the USFS, Orange County Parks, and private landowners.

	EMERGENCY RESOURCE NEEDS - FIRST SIX HOURS (In addition to Initial Attack Resource)						
Fire ORC Ordering Point: FS-C	Dispatch: (714)573-6522 * NF Dispatch (619)557-526	COP 2	Law Enforcement OCSD (714)288-6963 Ordering Point:				
Engines: The number range reflects the number of "minimum" to "preferred" resources.			Law Enforcement: 80-100 officers, OCSD to evacuation, traffic control, and security. CHP to traffic.				
<u>Type 1</u> Strike Teams: ⁶⁻¹⁰	<u>Type 3</u> Strike Teams: 4-5	Water Tenders: 4-5	County Parks to evacuate O'Neill Regional Park. IC-Lt., Capt. Traffic Control on: Trabuco Canyon Rd. x. Robinson Ranch Rd. and Live Oak Canyon				
Crews Single: ⁸⁻¹⁰ STs:	Dozers Single: ²⁻⁴ STs:	Overhead: 4-5 Div. Sup.: 4-6	Rd. x- Santiago Cyn. Rd. Consider area of Camino Montana and other canyon perimeter streets) in Rancho Santa Margarita.				
Aircraft: Type 1 Helicopter (La Type 2 Helicopter (Me		licopter (Light): 1 rs: 4	Logistics Open EOC to support aggressive fire or significant evacuation need. Consider responder fuel, water, and food needs. File F-MAG application with CAL-OES. Notify public works to assist in traffic management, Red Cross and Animal Services to assist evacuation. Consult with SCE regarding electrical transmission & distribution issues.				
WUI Engine Deployer 1 engine/2-4 perimeter structure	ment - High Risk es, 1 engine/isolated structures 2	engines/ multi-family structures					
WUI Engine Deployer 1 engine/2-4 perimeter structur	ment - Moderate Risk res, 1 engine/isolated structure, 2	engines/multi-family structure	Other Liaison with County Parks for O'Neill Park lands- County Parks Dispatch: (562) 795-5410, or with the Forest Service for Cleveland National Forest lands. Dozer				
WUI Engine Deployer 1 strike team/2 blocks of per			restrictions: use on ridge lines or to expand existing or legacy TT's, restrict use in canyon bottoms. Use caution for dozers on slope, past dozer roll-over near Joplin				

Figure 14. Expected emergency resource needs identified in the Wildland Urban Interface Pre-Fire Plan (2015) for a wildfire in near Live Oak Creek Preserve. OCFA has requested that OCTA contacts be included in the applicable plan for the Live Oak Creek Preserve.

Wildfire suppression remediation, repair, or rehabilitation refers to activities focused on the repair and rehabilitation of any damage to resources directly caused by firefighting activities. It does not include post-fire recovery efforts needed to mitigate fire-related impacts to resources (see Wildfire Recovery). For the purposes of this FMP, repair activities refer to the actions taken by OCFA immediately after firefighting activities to repair impacts from equipment, fire lines, and other firefighting efforts. Repair activities are focused on reducing the overall effects that may occur downslope and are described in a Fire Suppression Repair Plan (also known as Incident Repair Plan, or IRP) that is developed for the property. As a landowner, the OCTA will be actively involved in the development of the IRP and oversight of its implementation so that the effects of suppression on the Preserve are identified and mitigated. Combined, the OCTA and OCFA will form an Incident Rehabilitation (or Repair, or Remediation) Team to develop and implement the IRP.

i. Orange County Transportation Authority Responsibilities

The RMP for the Live Oak Creek Preserve lays out specific actions for post-fire response:

"The Preserve Manager will inventory the condition of natural communities following a fire on the Preserve, and will coordinate with the Monitoring Biologist and Wildlife Agencies as necessary, to determine if habitat restoration is warranted. The OCTA NCCP/HCP Administrator and Preserve Manager will work with the Wildlife Agencies and OCFA, as necessary, to determine if fire severity and frequency meet the requirements of a Changed Circumstance as defined in the NCCP/HCP and utilize funding as appropriate to implement post-fire restoration. [OCFA will assist by helping determine the fire severity.] Options for funding this restoration include (1) using funds allocated for adaptive management, (2) reallocating funds from existing management priorities, as appropriate, (3) pursuing outside funding sources, or (4) seeking authorization to use Changed Circumstance funding."²⁰

Following a wildfire on the Preserve, a representative of OCTA will attend all Incident Rehabilitation Team meetings. The representative will perform a reconnaissance of OCTA lands affected by the burn or suppression activities and convey damage and mitigation recommendations to the OCFA so that it can be included in the IRP. This representative will coordinate all rehabilitation measures on OCTA lands called for in the IRP. The OCTA representative will review/approve all proposals not specifically identified in the IRP. The OCTA representative will also interact with public watershed protection agencies and regulatory Wildlife Agencies.

Wildfires that burn OCTA lands will be documented and reported in the NCCP/HCP Annual Reports or under separate cover as appropriate. Maps created by fire protection agencies after a large wildfire could have inaccuracies and should be field checked to determine actual OCTA lands affected. It is recommended OCTA conduct its own mapping of the area burned

²⁰ Saddle Creek South Preserve Resource Management Plan (September 2017), Section 3, pg. 20.

during or immediately following the incident and provide the data to the Wildlife Agencies. Wildfire perimeters and major unburned areas within the overall fire perimeter should be located with a Global Positioning System (GPS) and transferred to a Geographic Information System layer. For significant damages caused by the suppression activities, costs to OCTA should be reimbursed by OCTA filing a compensation claim.

According to the Live Oak Creek Preserve RMP, "post-fire management activities may include, but are not limited to the following.

- Conduct emergency post-fire erosion control, where necessary. [This is separate from and in addition to work performed by OCFA under the IRP and would include areas that are not re-contoured.]
- Repair/restore damaged fences, roads, or other official Preserve structures to prefire conditions.
- Monitor post-fire recovery closely. Implement control measures to remediate any resulting erosion, sedimentation, and invasion by nonnative plant species.
- Coordinate with OCFA to recontour any dozer lines created within the Preserve. Restoration o[f] dozer lines by OCFA will include, but not be limited to, recontouring lines, removing berms, scattering previously cut brush over lines, and potentially replanting available cactus pads. These activities will be agreed upon and coordinated between OCFA and Preserve Manager. [These activities are specified and agreed to in the IRP.]
- Plan all post-fire actions (e.g., habitat restoration, invasive species removal, erosion control, or trail stabilization) in consultation with the Wildlife Agencies prior to project initiation and permitted, if necessary, by State and Federal regulation programs. The Preserve Manager will use current information on best approaches and strategies for post-fire restoration, including erosion control, seeding, and success criteria."²¹

ii. Orange County Fire Authority Responsibilities

OCFA staff will be involved in the repair of fire suppression impacts on the Preserve after a major wildfire. The workload depends on the size and intensity of the fire and the extent of fire suppression actions and will be detailed in the IRP (see Appendix A for an example). The authority to complete suppression repair work lies with the Public Resources Code (PRC), including PRC 4675 and PRC 4676(a,b). Policy derived from these statutes is provided in the CAL FIRE Handbook. This policy and authority provide for repairs necessary to prevent further resource damage.

Wildfire suppression repairs conducted by OCFA equipment operators will be performed prior to move-out, and generally will include:

²¹ Saddle Creek South Resource Management Plan (September 2017), Section 3, pg. 20-21.

- Preparation of an IRP.
- Recontouring areas of the Preserve where suppression occurred, especially in sensitive areas, prime habitat or areas previously restored.
- Installing waterbars (ditches cut at an angle into the soil) on dozer firelines.
- Removing soil and organic debris from streams where fire lines crossed and applying mulch or other fine organic material on fire line approaches where appropriate.
- Bringing road drainage structures back to pre-fire condition.
- Treating/reducing large concentrations of downed trees (slash) near roads and structures.
- Repairing damaged land improvements (e.g., fences and gates) related to suppression activities.
- Addressing public safety issues, such as flagging/marking hazard trees threatening roads or structures for removal by professional fallers, and mapping/reporting downed power and phone lines.

Repair activities will focus on minimizing erosion and minimizing the introduction of alien species. Mitigations described in the IRP apply to constructed fire lines, watercourse crossings, access roads, drop points, helispots, and any other locations disturbed by fire suppression activities. The mitigations are intended to reduce downslope effects. Of particular concern are potential water quality impacts, damage to private roads, and cultural resources. The intent is to utilize resources presently assigned to the incident for repair with operators that have knowledge of the activities that occurred during control operations. A Repair Specialist will be assigned to ensure that work is done as required and according to the IRP. Additional specialists may be used if the need arises. These general standards will be applied except where site-specific needs are identified, and alternative repair actions are developed and agreed upon.

Bare soil that has been moved by suppression activities to form fire control lines and safety zones must be returned as closely as possible to the original grade. Side-cast fill material will be pulled up into the cut zone, outsloped and packed to resemble the original contour as much as possible. Berms shall be pulled back across the surface of the disturbed soil and scattered to take advantage of the native seed present within the material. All material and debris that was pushed into riparian vegetation shall be removed and placed on stable repository sites. Temporary fire camps, helispots, and other sites shall be removed, and the sites returned to their natural state.

The creation of fire lines by heavy equipment on slopes can often be a source of considerable erosion and OCFA is expected to follow the IRP and recontour with heavy equipment in specific scenarios. This recontouring will be performed prior to the move-out of equipment that was used for fire suppression. Some erosion control measures will be required where suppression activities have exposed mineral soil. Erosion control on burned areas will only be necessary where all viable seed and rootstock have been consumed or killed. OCFA does not perform plantings.

All existing roads and trails that have been modified by suppression activities will be returned to their original condition after the fire unless full re-contouring is necessary. Roads shall be outsloped where possible. On roads, mechanical equipment shall create holes through the older berms at natural drainage areas. All berm material cleared via this process shall be pulled onto the road surface, scattered, and packed.

After re-contouring of the soil, if necessary, the exposed soil shall be covered with unburned (or blackened, cold) organic matter. Shallow seed furrows that will retard overland water flow will be created by lightly dragging the toothed edge of McCloud across the slope. Existing downed material and available debris will be scattered on top of raked area. Walking on the raked area will be avoided throughout this process.

New hand and dozer fire control lines create opportunities for unauthorized visitors to use as trails and may result in increased erosion. Dozer fire control lines or handlines that connect with roads or trails shall be fully recontoured, covered, and visually hidden for a distance of 200 feet using existing downed natural material.

D. Wildfire Recovery

OCTA is responsible for and will determine if post-fire restoration activities that are not part of the IRP prepared by the OCFA are necessary. OCTA would be responsible for such activities as vegetation seedings and planting vegetation (as necessary), or installation of erosion barriers, straw wattles, and other forms of erosion control. If seeding is determined to be necessary, the seed mix should consist of native species collected from within the Preserve. If the collection of seed from within the Preserve is not possible, coordination and approval of alternative seed sources from CDFW and USFWS will be obtained.

No permanent erosion control devices will be installed. Temporary erosion control devices can be installed when erosion has been exacerbated by artificial structures or landscape features upslope that cannot be corrected and seeding or planting will not stabilize the accelerated erosion within one year.

If any significant cultural resource sites have been exposed by wildfire, OCTA should work with a qualified archeologist to design specifications or procedures to cover and block access to the sites.

A tree hazard assessment may be necessary after a fire. If any trees along roads or trails have been damaged or killed by wildfire they will be inspected, and safety risks mitigated by a licensed arborist.

Following a major wildfire, care should be taken to avoid inadvertent introduction of nonnative plant species and pathogens to the Preserve. Exotic species may become established and spread quickly in the low competition, nutrient-rich post burn soils. Surveillance of control lines and other areas of soil disturbance will be a focus of post-fire activities as part of the implementation of the Invasive Species Management Plan. Equipment and tools should be cleaned before entering the Preserve. Decisions regarding placement of restoration areas should keep in mind that locations near previous fire roads or dozer lines may be used again during response to future wildfires so will have a higher vulnerability to recurrent disturbance.

The M2 Conservation Plan acknowledges that a single wildfire is not a Changed Circumstance, but a Changed Circumstance is triggered when fires burn the Preserve frequently:

"A Changed Circumstance fire event will be defined as one that exceeds the ability of the Preserve Manager's standard staff/equipment to control and occurs over the same area(s) more frequently than the expected recovery interval. Exceeding the ability of the Preserve Manager means that the available fire-management resources (as described/listed in the RMP) cannot contain or control the fire and additional firefighting resources are required to control and contain the fire. The effects of fire frequency may vary by proximity to the coast, elevation and aspect, time of year, and other factors. Based on the fire history of Orange County and experience on similar Preserves, for this Plan, the repeated frequencies triggering Changed Circumstances is *three fires within a 50-year span on the same area of a Preserve. If four fires occur within a 50-year time span, this would be considered an Unforeseen Circumstance.*" (italics provided)

If frequent wildfires burn the Preserve, the Preserve Manager or a qualified individual will develop specific actions to be implemented, which will be included in an updated fire management plan. Possible responses to a Changed Circumstance fire may involve the following, per the M2 Conservation Plan:

- "Revise standard fire prevention procedures by the land management entities on Preserves.
- Collaborate with local fire agencies to assess and revise specific fire-related practices in Preserve Areas (fire breaks, vegetation management, etc.).
- Revise Preserve management as outlined in the RMP regarding public access, use, and fire information.
- Install temporary erosion control features.
- Increase invasive (particularly fire-facilitating) species control and native plant reseeding or planting.
- Revise vegetation monitoring in potential fire-prone areas and post-fire areas.
- Implementing an altered monitoring regime (more frequent, different methods) to evaluate the response of Covered Species and their habitats to the fire event."

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APPENDICES

- A. Fire Suppression Repair Standards and Example of Plan
- B. Glossary of Terms
- C. Environmentally Sensitive Lands Maps
- D. Wildland-Urban Interface Pre-attack Plan

APPENDIX A: FIRE SUPPRESSION REPAIR PLAN XXXXXX INCIDENT CAXXX – 00XXXX Date

GENERAL SUPPRESSION REPAIR POLICY

Suppression damage is defined as adverse impacts to resources caused by firefighting efforts. The authority to complete suppression repair work lies with the Public Resources Code (PRC), including PRC 4170 and 4170.5, PRC 4675, and PRC 4676(a,b). Policy derived from the statutes is provided in the CAL FIRE Handbook. This policy and authority provide for repairs necessary to prevent further resource damage.

Mitigations described within this plan have been developed to apply to constructed fire lines, watercourse crossings, access roads, drop points, helispots, and any other locations disturbed by fire suppression activities. These mitigations are intended to be used to reduce the overall effects that may occur downslope. Of particular concern are potential water quality impacts, damage to private roads, and cultural resources. The intent is to utilize resources presently assigned to the incident for repair with operators that have knowledge of activities that occurred during control operations. A Repair Specialist will be assigned to ensure that work is done as required and according to the Fire Suppression Repair Plan. Additional specialists may be used if the need arises. These general standards will be applied except where site-specific needs are identified and alternative repair actions are developed and agreed upon.

ROADS

Roads that were used during fire control operations will be assessed for the need for grading and watering. Roads that have been substantially damaged by fire control traffic will be graded and watered.

Roads will be drained. Where rolling dips existed prior to the fire, they will be reinstalled. Berms created during fire control will be removed. Drivable waterbars will be used where necessary.

Culvert inlets and outlets will be cleaned out as needed. Material shall be deposited above the anticipated "high-water" mark.

Previously abandoned roads that were reopened for fire control will be drained and blocked to prevent vehicle access. Berms created during fire control will be removed. Drainage structures will be re-installed.

Slash piles adjacent to public roads will be treated for hazard reduction. Piles will be pulled apart and scattered. If necessary, slash will be lopped or otherwise treated as agreed upon. Slash treatment will be conducted in consultation with landowners.

DOZER LINE

Waterbreaks will be installed on all constructed or used dozer lines using the following criteria:

Waterbreaks and/or rolling dips shall be used to reduce the volume and velocity of water by directing it off of fire lines as soon as possible at controlled locations.

Waterbreaks should be deep enough to significantly reduce the chance of being destroyed by off-highway vehicle use. Waterbreaks on dozer lines will be at least 18" deep.

Waterbreak spacing:

Gradient:	<u>0-25%</u>	26-50%	>50%
Spacing:	100'	75'	50'

If the fireline is wider than one dozer line (12'), or several come together, the distance between waterbars will be reduced, since the drainage area is different than that accounted for in the spacing tables above.

In areas where dozed fire lines cannot be drained by installation of waterbreaks, the equipment operator will "tractor pack" woody vegetation into the soil surface to prevent surface erosion.

The Repair Specialist may identify areas where additional soil stabilization measures are required. These areas will be clearly flagged on the ground, and necessary work shall be conveyed and clearly explained to the equipment operator(s).

Where fire lines are built down long ridges, waterbreaks will be constructed in opposite directions (in a herring bone configuration - / \ / \ / \ /) to prevent water from accumulating on one side of the line, except where inappropriate for slope stability.

The outfall end of all waterbreaks shall be opened by hand if necessary. Tractors should not open the outfall of the waterbreak if sidecast material would lead to additional erosion. The Repair Specialist should review those areas of specific concern to ensure sidecast material is minimized.

Waterbreaks should be located to discharge into natural vegetation. Where this is not possible, rocks or slash should be placed at the discharge point to effectively dissipate water, if feasible. If slash is used, it shall be hand-packed or tractor packed to make effective contact with the ground.

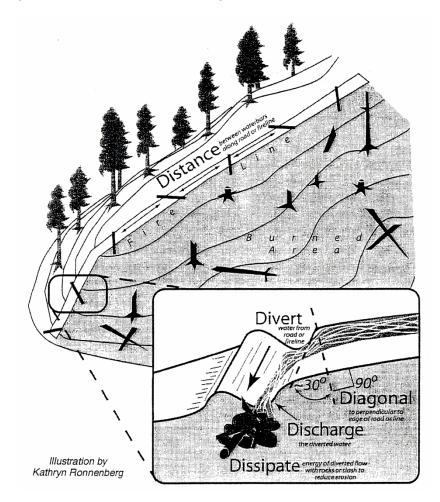
Spacing will be modified to take advantage of natural features that will reduce the water's erosive energy.

Waterbreaks should cross the fire line at an angle of approximately 30 to 45 degrees (i.e., 30 to 45 degrees off of perpendicular).

Please refer to the following waterbreak schematic.

Waterbreak schematic:

(Source: Furniss, The Five-D System for Effective Fireline Waterbars)



HAND LINE

Install waterbreaks as needed based on slope and soil erodibility.

All waterbreaks shall be installed diagonally with a minimum depth of 6". Waterbreaks shall be constructed to allow for drainage at the discharge end into non-erodible material.

WATERCOURSE CROSSINGS

All slash, soil, and debris deposited into watercourses resulting from fire suppression activities shall be removed and stabilized above the high-water line. Depending on site conditions, dozers, excavators, or hand crews may be used.

Mulch will be applied within 50' of watercourses. Tractor packed slash is the preferred mulch where available. Coverage will be at least 75%. Where slash is not available, weed free straw will be used. Coverage will be at least 90% and 2" deep. In site-specific locations where steep slopes, highly erodible soils, or other factors are present, mulch may be applied up to 100' from the watercourse, as agreed upon.

DROP POINTS/STAGING AREAS/SAFETY ZONES

Smooth berms and ensure drainage.

INFRASTRUCTURE

Repair gates and fences damaged by fire control activities. Repairs will be conducted in consultation with landowners.

Other infrastructure, such as water pipes, will be evaluated and repaired as agreed upon and in consultation with the landowner.

ARCHAEOLOGICAL, CULTURAL, OR HISTORIC SITES

Any repair of archaeological, cultural, or historic sites will be planned and conducted in consultation with the landowner, CAL FIRE archaeologist, and tribal representatives. Site specific treatments will be agreed upon prior to commencing repair action.

<u>OTHER</u>

Remove all trash from the fire lines and other affected areas.

Remove flagging related to suppression or suppression repair.

Prepared by:_____ XXXXXX, Suppression Repair Technical Specialist

Approved by:_

XXXXXXX, Plans Section Chief

Approved by:__

XXXXXXX, Incident Commander

SEE ATTACHMENTS FOR SITE SPECIFIC WORK

EXAMPLE OF FIRE SUPPRESSION REMDIATION PLAN SANTIAGO FIRE CA-ORC-18-64103 Suppression Repair Plan for SRA Lands June 12, 2018

<u>General</u>

- Repair any water lines and culverts that may have been damaged due to suppression activities where feasible.
- Remove berms and barriers created by fire control access and suppression efforts.
- Pack out all trash.
- Report any damages or needs to the Fire Suppression Repair Division Group Supervisor. Comp Claims will be notified if the damage cannot be fixed immediately.

Staging Areas/Safety Zones

- New Construction: pull berms, resurface, cross drain, remove debris resulting from use and lop and scatter or chip on site, and abandon (if applicable).
- Existing: Repair to original condition; cross drain, remove debris resulting from use and lop and scatter or chip on site (if applicable).

<u>Roads</u>

- Grade to original road prism where necessary.
- Clean culverts plugged with soil and debris resulting from fire control activities.
- Breach/remove berms to facilitate drainage.

Firelines

Dozers:

- Where excessive berms are formed, back blade onto control line surface.
- Back blade or pull organic debris onto surface and scatter evenly over control line at designated sensitive areas.
- Construct waterbars.

<u>Handlines</u>

- Where excessive berms are formed, pull berms onto control line surface.
- Pull organic debris onto lines and scatter evenly over control line surface at designated sensitive areas.
- Construct waterbars to the same standard as dozer lines (see above).

<u>Install waterbars on all constructed or used dozer lines, roads, and handlines using the following criteria</u> (at every listed distance):

<u>Slope%</u>	0-10	11-25	26-50	>50
Dozer line and Handlines	100'	75'	50'	50'
Road	200'	150'	100'	75'

*All waterbars should be installed diagonally with a minimum cut of 6" into existing grade, and minimum height of 18" from the bottom of the trench to backfill top. Waterbars should be installed at all approaches to watercourse crossings. Waterbars shall be constructed to allow for drainage at

the discharge end into non-erodible material and into the green where feasible. All waterbars to be constructed at 30 degrees, angled downhill.

Watercourses

- All watercourse issues shall be reported to the Suppression Repair Group Supervisor immediately, before any work may begin.
- All slash, soil, and debris deposited into watercourses resulting from fire suppression activities shall be removed and stabilized.
- All loose soil must be pulled away from the watercourse and stabilized.

<u>Slash Piles</u>

- Piles within 150' of permanent structures, public trails, or public roads will be lopped and scattered within 18" of soil surface, or chipped where feasible.
- Piles outside of the 150' fire safe zone shall be retained for wildlife cover.

Archaeological or Historic Sites (if discovered)

- All potential sites shall be avoided.
- Impacted sites will be reported to the Fire Suppression Repair Group Supervisor.
- If sites are encroached upon, work will stop immediately; **if there is no threat of fire spread**, and the Division/Group Supervisor shall be notified.

Specific Repair Plan for SRA and State DPA Areas (Assessment is ongoing)

- Division A
 - Archaeologist/Suppression Repair Specialist: survey dozer lines for potential archaeological artifacts or sites.
 - Handlines: remove berms, pull cut organic debris onto line, and construct waterbars where needed.
 - Safety zones and pullouts: pull berms, resurface, cross drain, remove debris and trash resulting from use and scatter or chip debris on site, and abandon (if applicable).
 - Dozer lines: remove berms, construct waterbars, and pull cut organic debris from the berms onto line for erosion control.
 - Repair fences as needed.
- Division M/Z
 - Archaeologist/Suppression Repair Specialist: survey dozer lines for potential archaeological artifacts or sites.
 - Handlines: remove berms, pull cut organic debris onto line, and construct waterbars where needed.
 - Dozer lines: remove berms, pull cut organic debris from the berms onto line for erosion control, and construct waterbars.
 - Repair fences as needed.

APPENDIX B: GLOSSARY OF TERMS

Backfire – A fire set along the inner edge of a fireline to consume the fuel in the path of a wildfire or change the direction of force of the fire's convection column.

Bulk Density – Weight per unit volume. For fuels, this is usually expressed as pounds per cubic foot; for soils, grams per cubic centimeter.

Canopy – The stratum containing the crowns of the tallest vegetation present (living or dead), usually above 20 feet.

Canopy Base Height – The lowest height above the ground above which there is sufficient canopy fuel to propagate fire vertically. It is a measure of a group of trees, not an individual tree. This measurement incorporates ladder fuels, such as tall shrubs and small trees.

Convection – (a) The transfer of heat by the movement of a gas or liquid; convection, conduction, and radiation are the principal means of energy transfer; (b) As specialized in meteorology, atmospheric motions that are predominantly vertical in the absence of wind (which distinguishes this process from advection), resulting in vertical transport and mixing of atmospheric properties.

Containment – (a) The status of a wildfire suppression action signifying that a control line has been completed around the fire, and any associated spot fires, which can reasonably be expected to stop the fire's spread; (b) The act of controlling hazardous spilled or leaking materials.

Contained – The status of a wildfire suppression action signifying that a control line has been completed around the fire, and any associated spot fires, which can reasonably be expected to stop the fire's spread.

Controlled – The completion of control line around a fire, any spot fires therefrom, and any interior islands to be saved; burned out any unburned area adjacent to the fire side of the control lines; and cool down all hotspots that are immediate threats to the control line, until the lines can reasonably be expected to hold under the foreseeable conditions.

Crown Fire – A fire that advances from top to top of trees or shrubs more or less independent of a surface fire. Crown fires are sometimes classed as running or dependent to distinguish the degree of independence from the surface fire.

Crown Fire Activity – See "Crowning Potential." The presence of a crown fire or torching in any one area.

Crowning Potential – A probability that a crown fire may start, calculated from inputs of foliage moisture content and height of the lowest part of the tree crowns above the surface. See also "spotting potential."

Extreme Fire Behavior – "Extreme" implies a level of fire behavior characteristics that ordinarily precludes methods of direct control action. One or more of the following is usually involved: high rate of spread, prolific crowning and/or spotting, presence of fire whirls, strong convection column. Predictability is difficult because such fires often exercise some degree of influence on their environment and behave erratically, sometimes dangerously.

Defensible Space – The area adjacent to a structure or dwelling where wildfire prevention or protection practices are implemented to provide defense from an approaching wildfire or

Fire Behavior – The manner in which a fire reacts to the influences of fuel, weather, and topography.

Fire Behavior Modeling – The mathematical algorithms that describe the physical properties associated with the rate and volume of heat transfer, or ignitability.

Firebrand – Any source of heat, natural or human made, capable of igniting wildland fuels. Flaming or glowing fuel particles that can be carried naturally by wind, convection currents, or by gravity into unburned fuels.

Fire Hazard Severity – Fire hazard severity zones are based on the combination of vegetation, topography, weather, crown fire potential, ember production and movement, and the likelihood of an area burning. Buildings constructed in Very High Fire Hazard Severity Zones are required to be built using fire-resistive features.

Fireline – The part of a containment or control line that is scraped or dug to mineral soil; (b) For purposes of pay administration for hazardous duty, a fireline is defined as the area within or adjacent to the perimeter of an uncontrolled wildfire of any size in which action is being taken to control fire. Such action includes operations, which directly support control of fire (e.g., activities to extinguish the fire, ground scouting, spot fire patrolling, search and rescue operations, and backfiring).

Fireline Intensity – The product of the available heat of combustion per unit of ground and the rate of spread of the fire, interpreted as the heat released per unit of time for each unit length of fire edge. The primary unit is Btu per second per foot (Btu/sec/ft) of fire front; (b) The rate of heat release per unit time per unit length of fire front. Numerically, it is the product of the heat yield, the quantity of fuel consumed in the fire front, and the rate of spread.

Fire Suppression – All work and activities connected with control and fire-extinguishing operations, beginning with discovery and continuing until the fire is completely extinguished.

Flame – A mass of gas undergoing rapid combustion, generally accompanied by evolution of sensible heat and incandescence.

Flame Length – The distance between the flame tip and the midpoint of the flame depth at the base of the flame (generally the ground surface), an indicator of fire intensity.

FlamMap – A software program that simulates potential fire behavior characteristics (spread rate, flame length, fireline intensity, etc.), fire growth and spread, and conditional burn probabilities under constant environmental conditions (weather and fuel moisture).

Flaming Front – That zone of a moving fire where the combustion is primarily flaming. Behind this flaming zone combustion is primarily glowing or involves the burning out of larger fuels (greater than about 3 inches in diameter). Light fuels typically have a shallow flaming front, whereas heavy fuels have a deeper front.

Foliar Moisture Content – The weight of water compared with the weight of cellulose, expressed as a percentage. A 100 percent moisture content is found when that portion of a plant has equal weights of water and cellulose.

Fuel – Any combustible material, especially petroleum-based products and wildland fuels.

Fuelbed – An array of fuels usually constructed with specific loading, depth, and particle size to meet experimental requirements; also, commonly used to describe the fuel composition.

Fuel Model – Simulated fuel complex for which all fuel descriptors required for the solution of a mathematical rate of spread model have been specified. Vegetation is grouped into a set of distinctive species, form, size, arrangement, or other characteristics that will cause a predictable rate of spread or resistance to control under specified weather conditions.

Fuel Modification – Manipulation or removal of fuels to reduce the likelihood of ignition and/or to lessen potential damage and resistance to control (e.g., lopping, chipping, crushing, piling, and burning).

Fuel Reduction – Manipulation, including combustion, or removal of fuels to reduce the likelihood of ignition and/or to lessen potential damage and resistance to control.

Fuel Type – An identifiable association of fuel elements of distinctive species, form, size, arrangement, or other characteristics that will cause a predictable rate of spread or resistance to control under specified weather conditions.

Grass Fuel Model – See "Fuel Model." Grassy vegetation that has similar suite of species, form, size, arrangement, or other characteristics that will cause a predictable rate of spread or resistance to control under specified weather conditions. Grass fuel models are associated with fast fire rate of spread, high intensity, but low heat output when the grass has dried.

Heat of Preignition – The amount of heat required to ignite one pound of fuel.

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Hotspotting – Checking the spread of fire at points of more rapid spread or special threat. Is usually the initial step in prompt control, with emphasis on first priorities.

Ignition – The action of setting something on fire or starting to burn.

unburned fuel. More moist and the bigger material are greater heat sinks.

Incident Command System (ICS) – A standardized on-scene emergency management concept specifically designed to allow its user(s) to adopt an integrated organizational structure equal to the complexity and demands of single or multiple incidents, without being hindered by jurisdictional boundaries.

Indirect Attack - A method of suppression in which the control line is located some considerable distance away from the fire's active edge.

Initial Attack (IA) – A planned response to a wildfire given the wildfire's potential fire behavior. The objective of initial attack is to stop the fire and put it out in a manner consistent with firefighter and public safety and values to be protected.

Long-range spotting – Large glowing firebrands are carried high into the convection column and then fall out downwind beyond the main fire starting new fires. Such spotting can easily occur ¹/₄ mile or more from the firebrand's source.

Mop Up – Extinguishing or removing burning material near control lines, felling snags, and trenching logs to prevent rolling after an area has burned, to make a fire safe, or to reduce residual smoke.

Radiation – (a) Propagation of energy in free space by virtue of joint, undulatory variations in the electric or magnetic fields in space, (i.e., by electromagnetic waves); (b) Transfer of heat in straight lines through a gas or vacuum other than by heating of the intervening space.

Rate of Spread – The relative activity of a fire in extending its horizontal dimensions. It is expressed as rate of increase of the total perimeter of the fire, as rate of forward spread of the fire front, or as rate of increase in area, depending on the intended use of the information. Usually it is expressed in chains or acres per hour for a specific period in the fire's history.

Response time – The time between notification of a wildfire and the arrival of firefighters at the scene.

Retardant – A substance or chemical agent which reduces the flammability of combustibles.

Shaded Fuel Break – Fuel breaks built in timbered areas where the trees on the break are thinned and pruned to reduce the fire potential yet retain enough crown canopy to make a less favorable microclimate for surface fires.

Shrub Fuel Model – See "Fuel Model." Shrubby vegetation that has similar suite of species, form, size, arrangement, or other characteristics that will cause a predictable rate of spread or resistance to control under specified weather conditions. Shrub fuel models typically are associated with fast fire rate of spread, high intensity, especially when the shrub vegetation is old.

Spot Fire – Fire ignited outside the perimeter of the main fire by a firebrand.

Spotting – Behavior of a fire producing sparks or embers that are carried by the wind and which start new fires beyond the zone of direct ignition by the main fire.

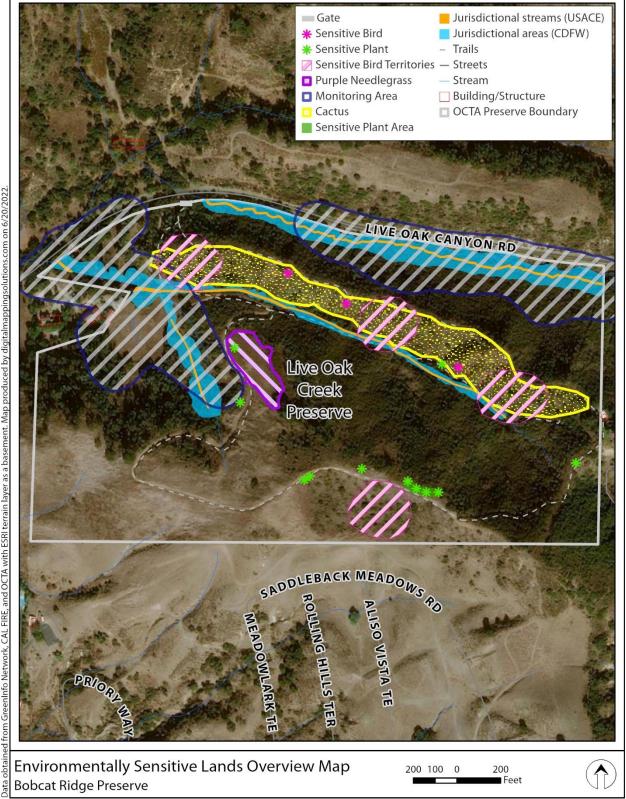
Torching – The burning of the foliage of a single tree or a small group of trees, from the bottom up.

Unified Command – In ICS, unified command is a unified team effort which allows all agencies with jurisdictional responsibility for the incident, either geographical or functional, to manage an incident by establishing a common set of incident objectives and strategies. This is accomplished without losing or abdicating authority, responsibility, or accountability.

Vegetation Treatment – Activities that modify the vegetation, often to reduce the fire hazard. Manual labor, machinery, prescribed fire and herbicide use are all used as vegetation treatments. Vegetation treatment may achieve several types of goals, such as the installation of defensible space, shade fuelbreaks, or firebreaks

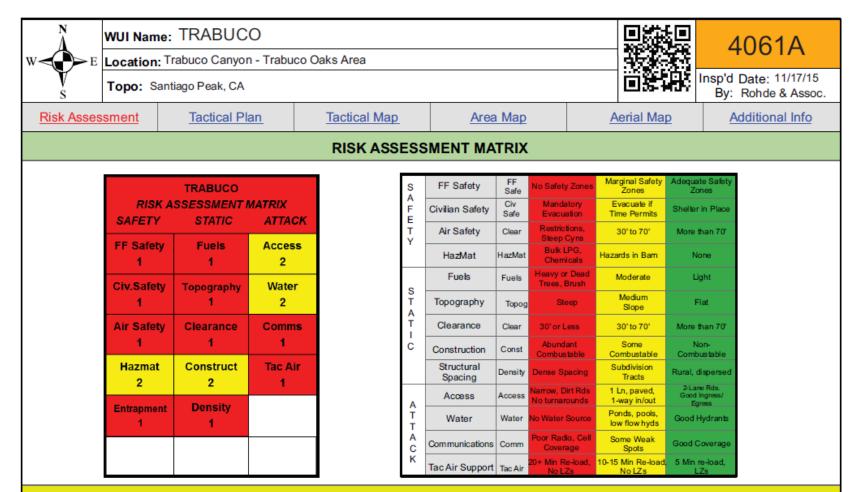
Waterbar – A shallow channel or raised barrier, e.g., a ridge of packed earth or a thin pole laid diagonally across the surface of a road or trail so as to lead off water, particularly storm water. (Frequently installed in firelines on steep slopes to prevent erosion.)

APPENDIX C: ENVIRONMENTALLY SENSITIVE LANDS MAP LIVE OAK CREEK PRESERVE



APPENDIX D: WILDLAND-URBAN INTERFACE PRE-ATTACK PLAN²²

²² Rhode and Associates, 2015. Wildland-Urban Interface Pre-attack Plan. Prepared for the Orange County Fire Authority.



CRITICAL INFORMATION

Response Safety

Inter-mix community at foot of historical fire corridor. History of structural loss in past fires. 100' defensible space around most structures, heavy brush in most areas. Recreational users on many area trails. Holy Jim Canyon (29 cabins) may be non-defendable under extreme fire conditions and lacks safety zones. Good radio & cell communications until Trabuco Narrows, then poor. CNF T2 best.

Aviation Hazards

Ridge-line communications towers W/O Live Oak Cyn. Rd. Small boaters on dipsites-Mercado Del Lago Lake and Oso Reservoir in Rancho Santa Margarita. A single tight helispot is located in Trabuco Creek at Holy Jim.

Potential Choke Points/Entrapments

Majority of planning area roads: Holy Jim Cyn. (29 cabins), Trabuco Creek Rd., area of Joplin Youth Ctr., Rose Cyn. Rd., Trabuco Oaks Dr., Sycamore Dr., Flannagan Rd., Hamilton Trail, Live Oak Cyn. Rd. and roads off Live Oak Cyn. including: Trabuco Ridge Dr., Monastery Rd., Shelter Cyn. Rd., Canyon Creek Dr., Hunky Dory Ln., Oakie Doakie, Lambrose Cyn. Rd., Bauers Cyn. Rd. Campers at O'Neill Pk.

BRIEFING INFORMATION					UNIFIED COMMAND			ND
Fuels	Combu	chaparral & coastal sage scrub, grass-oak woodlands stible omamental vegetation around some homes. 300 ast burned in 1919, one of OC's oldest fuel beds.	Comm	Potential Incident Command Post 1. O'Neill Park & OCFA FS18,30892 Cyn. Rd. 2. Irvine Regional Park, 1 Irvine Park 3. Lake Forest Sports Park, 28000 R			Invine Park Rd, ORG	
Last Year(s) Burned		antiago Fire (N/O Hamilton Tr.), 1980:Indian Fire (7 Ho loss), 1/89: 200 ac. Rose Cyn.,1/02:125 ac .Holy Jim			Location Pkw	y. Lake	Forest	, 33401 Ortega Hwy.
Expected Fire Behavior	range have b up & o	cal fire weather, fires burn with extreme behavior spotting. This community is at the end of an his een held just short of the area. Santa Ana wind ver the Main Divide & to this area in 4-6 hrs. Fire urs, but are often wind sheltered deep in the Tra	10	intropanto			-CNF, Cal-Fire	
	was he line he held af	ald N/O Harris Grade on Live Oak Cyn. Rd./Ham Id the Indian Fire near Joplin Youth Center. Typ the ridgeline separating the Trabuco/Modjeska	Areas	2. Santa Marga Antonio Pkwy.	orest Sports Park, 28000 Rancho			
Topography	tributa the Sa	to Cyn. is a prominant east-west drainage in the unity of Trabuco Oaks lies along Trabuco Creek ries. The canyon is bounded by Santiago Pk. (5, nta Ana range. Trabuco Creek narrows tightly 3 ary, & Holy Jim is in this canyon 6 mi. east.	 Cooks Corner, Live Oak Cyn. Rd. at Santiag Canyon Rd. Oakley, 1 Icon, Foothill Ranch Target Center, Portola Pkwy. at Bake Pkwy Lake Forest 			1		
Access	Live Oak Canyon Rd. east from Santiago Canyon Rd. (Cook's Corner), Trabuco Cyn. Rd. N. from Plano Trabuco Rd. in Rancho Santa Matgarita. Holy Jim is 6 mi/45 min. up Trabuco Creek Rd. (dirt). from Trabuco Canyon Rd. All secondary canyon streets intersect Live Oak or				LARGE FIRE DEVELOPMENT FACTORS			
	Trabuc	o Canyon Rds.		Weather				
Special	* Joplin accessi	Youth Center, 19480 Rose Cyn. Rd has vans for eva ble. Notify via OCC "Control 1" for evacuation.	ac. (population = 100) Type 1 engine		•	Temperature >80 degrees F.		s F.
Hazards		acuate O'Neill Park campground- County Parks Dispa Town Group Homes top of Flanagan Rd. (aka "Mounta		R	elative Humid	ity 🗠	y <10%	
		recreational trail users, horses & large animals within			Wind Spe	ed A	Avg: 15-20 MPH Gusts: 20-37 MPH	
Safety Zones/		Location	Limits of Use		Fuel Moisture Seasonally dry or long te		or long term drought	
Temporary Safe Refuge Areas		Retreat So. into Rancho Santa Margarita	when road not compromised by fire		Eiro	Pab	avior	
licitagera cae	SZ	Trabuco Elem. School, 31052 Trabuco Cyn. Rd.	people + large animals		Rate of Spre	_) ft./br.
	52				Spotti		• 1 mile	
	SZ	Trabuco Horse Arenas (2): next to elem. school & across from O'Neill Park.	people + large an imals	Flame Length Avg. 8-11 ft. Peak: 30-60 ft.				
	SZ	O'Neill Park, 30892 Trabuco Cyn. Rd.	mowed grass areas	* Peak flame lengths occur when fire growth is in alignment with heavy fuel, slope and wind.			growth is	
	SZ	Joplin Youth Center, 19480 Rose Cyn. Rd.	cleared fields/mowed grass areas	WUI ARRANGEMENT				
Water Supply	red man station	re flow from canyon bottom hydrants, diminished flow ked hydrants along Hamilton Trail). Defend critical wa on Rose Cyn. Rd. near Trabuco Cyn. Rd., Steel water ton Trail, & Pump sta./reservoir at Rose Cyn. Rd. N/C d areas.	Interface: Intermix: X Urban: Suburban: Rural: X Other:					

Å	WUI Name	e: TRABUCO				4061A	
W E	Location:	Trabuco Canyon - Trabu					
V	Topo: Sar	ntiago Peak, CA			前等 印刷	Insp'd Date:11/17/15	
8		-				By:Rohde & Assoc.	
Risk Asses	<u>sment</u>	Tactical Plan	Tactical Map	<u>Area Map</u>	<u>Aerial Map</u>	Additional Info	
		RECOMMEN	NDED STRATEGIES	& TACTICS (FIRESC	OPE/PACE)		
Primary Plan	(Offensive	e)		Alternate Plan (Offens	sive)		
Offensive and aggressive attack on flanks, with aircraft holding fire on slopes and away from structures. Limited evacuation of fire perimeter homes. Watch for spots into adjacent canyons or ornamental vegetation. Hold the ridge S/O Santiago/Modjeska Canyon and N/O Trabuco Oaks (Joplin Trail, near Vulture Craigs). Re-open Joplin Trail on this ridge with dozers- access off of Modjeska Grade Rd.				Holy Jim is not defendable during extreme fire conditions- Check & go here only, no safe deployment sites for firefighters. Stay maneuverable when safe to protect multiple homes but use caution for fire entrapment. Firing tactics as a structure protection measure requires IC approval. Deploy to prep & defend properties, otherwise conduct fire-front-following tactics: 1 ST to Joplin, 1 ST to Rose Cyn. (includes Flannagan Rd.), 2 ST's to Trabuco Oaks, 1-2 ST. to upper Live Oak Cyn. area, 1 ST to Hamilton Trail. Consider use of Patrol/Foam TF/ST and crews to enhance protection, deploy Type 3's in deep canyon or difficult access areas. Stage 2 ST's for fire-front-following at O'Neill Park.			
Contingency	Plan (Defe	ensive - Responder S	afety)	Emergency Plan (Defe	ensive)		
Firefighters and law enforcement seek temporary refuge around homes with good defensible space or in safety zones. Gather civilians trapped in plan area with you. Select potential safe refuge sites in advance of movement. Escort civilians from area only when safe to maneuver. All canyon roads may be compromised by fire movement. Select prep. and defend homes for stands against fire or fire-front-follow. Use prep-and-defend and anchor-and-hold tactics along Santa Margarita urban fringe to hold fire to perimeter/canyon facing streets. Expect new spot fires occurring at long range. Do not attempt ground access to Holy Jim ahead of fire.			h Prioritize evacuation over fire control. Protect populations gathered in safety zones. Evacuate populations to surrounding urban areas. Use caution when defending homes with little defensible space, exposure to heavy fuels, or heavy ornamental vegetation. Move from completed structural defense locations to new sites that offer good defensible space & firefighter safety only when roads are assured safe for maneuver. Fire-front-follow in highly exposed or entrapment risk areas. Be vigilant for long-range spotting. Be vigilant for development of fire whirls or other extreme fire behavior that may compromise safety. Do not attempt ground access to Holy Jim ahead of fire. Expect high losses.				
Perimeter C	Control Pla	Ranch area. Hold ridg (near Vulture Craigs). Rd. Old dozer/hand I	ge if fire behavior permits b This is an old dozer line, o ine extends from Santiago	d. Prioritize prevention of fi etween Trabuco and Modje current bike path that requir Peak to Joplin- last used ir r rolled on hand line piece ir	eska/Santiago Canyons- h res dozers to re-open. Acc n 1980 Indian Fire. Requir	old along the Joplin Trail ess off Modjeska Grade	

EVACUATION PLAN

Primary Evacuation Plan

Activate Alert OC. Evac. if time, shelter-in-safe place when evac. routes threatened. Evac. Holy Jim & Joplin first, then Rose Cyn./Trabuco Oaks, & all roads off Live Oak Canyon Rd. N/O O'Neill Park- focus on deeper/upper cyn. areas first. Evacuate into Rancho Santa Margarita if time, or alternatively out Santiago Cyn. to Lake Forest/Orange, depending on fire trajectory. Discontinue evac. & shelter where when fire moves W/O Falls Cyn. or S/O Joplin Trail/ridge. Equines stage at Elem. School.

Evacuation Trigger Point

Evac. Holy Jim/Joplin for major Santa Ana wind driven fires moving from the I-15 towards the Main Divide in Mayhew, Indian, Horsethief, or McVicker Cyns. Evacuate the Trabuco area for fires crossing the Main Divide between Modjeska Peak & Los Pinos Peak, or in Modjeska Cyn.or S. near Santiago Cyn Rd. For west winds, evacuate area for fires moving E/O El Toro Rd. S/O Cook's Cr.

Temp. Evacuation Assembly Points (Human & Animal)

1. Saddleback Church, 1 Saddleback Pkwy., Lake Forest

2. Trabuco Hills High School, 27501 Mustang Run, Mission Viejo

Traduco Hills High School, 27501 Mustang Run, Mission Viejo
 Tesoro High School, 1 Tesoro Creek Rd., Rancho Santa Margarita

Large Animals: County Fair Grounds: 88 Fair Dr., Costa Mesa

	ON & STRUCTURE	S AT-RISK	STRUCTURAL TRIAGE		
Population			/Threatened Non-Defensible		
Planning Unit Acreage	2,632 ac.		Threatened/Defensible		
Structures	937 homes		Non-Threatened W/ Defensible Space		
	EMERG		NEEDS - FIRST SIX H al Attack Resource)		
Fire ORC Di Ordering Point: FS-CNF	ispatch: (714)573-6522 *0 Dispatch (619)557-5262	COP	Law Enforcement OCSD (714)288-6963 Ordering Point:		
Engines: The number range reflects the number of "minimum" to "preferred" resources.			Law Enforcement: 80-100 officers, OCSD to evacuation, traffic control, and security. CHP to traffic.		
<u>Type 1</u> Strike Teams: ⁶⁻¹⁰ S	<u>Type 3</u> trike Teams: 4-5	Water Tenders: 4-5	County Parks to evacuate O'N	leill Regional Park. IC-Lt., Capt.	
Crews Single: ⁸⁻¹⁰ STs: S	<u>Dozers</u> Single: ²⁻⁴ STs:	Overhead: 4-5 Div. Sup.: 4-6		nsider area of Camino Montana and other canyon	
Aircraft: Type 1 Helicopter (Larg Type 2 Helicopter (Med WUI Engine Deployeme 1 engine/2-4 perimeter structures,	l.): 3 Air Tanker ent - High Risk		Logistics Open EOC to support aggressive fire or significant evacuation need. Consider responder fuel, water, and food needs. File F-MAG application with CAL-OES. Notify public works to assist in traffic management, Red Cross and Animal Services to assist in evacuation. Consult with SCE regarding electrical transmission & distribution issues.		
WUI Engine Deployeme 1 engine/2-4 perimeter structures WUI Engine Deployeme 1 strike team/2 blocks of perime	, 1 engine/isolated structure, 2 ent - Low Risk	engines/multi-family structure	795-5410, or with the Forest restrictions: use on ridge line	O'Neill Park lands- County Parks Dispatch: (562) Service for Cleveland National Forest lands. Dozer s or to expand existing or legacy TT's, restrict use in for dozers on slope, past dozer roll-over near Joplin.	